# CENTRAL ELECTRICITY REGULATORY COMMISSION NEW DELHI

#### Coram

- 1. Shri Ashok Basu, Chairperson
- 2. Shri K.N.Sinha, Member
- 3. Shri Bhanu Bhushan, Member
- 4. Shri A.H. Jung, Member

Petition No. 150/2004 with IA No. 51/2005

### In the matter of

Approval of tariff in respect of Feroze Gandhi Unchahar Thermal Power Station Stage II for the period from 1.4.2004 to 31.3.2009.

# And in the matter of

National Thermal Power Corporation Ltd. .....Petitioner

#### Vs

- 1. Uttar Pradesh Power Corporation Limited, Lucknow
- 2. Jaipur Vidyut Vitran Nigam Limited, Jaipur
- 3. Ajmer Vidyut Vitran Nigam Limited, Ajmer
- 4. Jodhpur Vidyut Vitran Nigam Limited, Jodhpur
- 5. Delhi Transco Limited, New Delhi
- 6. Haryana Vidyut Prasaran Nigam Limited, Panchkula (Haryana)
- 7. Punjab State Electricity Board, Patiala
- 8. Himachal Pradesh State Electricity Board, Shimla
- 9. Power Development Department Government of Jammu & Kashmir, Jammu
- 10. Power Department, Union Territory of Chandigargh, Chandigarh
- 11. Uttaranchal Power Corporation Limited, Dehradun ... Respondents

# The following were present

- 1. Shri V.B.K. Jain, NTPC
- 2. Shri I.J. Kapoor, NTPC
- 3. Shri S.D. Jha, NTPC
- 4. Shri Manoj Saxena, NTPC
- 5. Shri Shankar Saran, NTPC
- 6. Shri D.G. Salpekar, NTPC
- 7. Shri A.S. Sardana, NTPC
- 8. Shri Gaurav Maheshwari, NTPC
- 9. Shri R. Singhal, NTPC
- 10. Shri S.K. Samui, NTPC

- 11. Shri Balaji Dubey, NTPC
- 12. Shri P.K. Gupta, Jodhpur Discom, Jodhpur
- 13. Shri S.K. Yadav, JVVNL, Jaipur
- 14. Shri T.K. Srivastava, UPPCL
- 15. Shri B.K. Paliwal, DTL
- 16. Shri V.K. Malhotra. DTL
- 17. Shri T.P.S. Bawa, OSD, PSEB
- 18. Shri R.K. Arora, HPGCL

# ORDER (DATE OF HEARING : 21.2.2006)

This petition has been filed by the petitioner, a generating company owned or controlled by the Central Government for approval of tariff in respect of Feroze Gandhi Unchahar Thermal Power Station Stage II (hereinafter referred to as "the generating station") for the period from 1.4.2004 to 31.3.2009 based on the Central Electricity Regulatory Commission (Terms and Conditions of Tariff) Regulations, 2004, (hereinafter referred to as "the 2004 regulations")

- 2. The generating station comprises two units each with capacity of 210 MW The dates of commercial operation of Unit I and Unit II are 1.1.2001 and 1.3.2000 respectively.
- 3. The tariff for the generating station for the period from 1.4.2001 to 31.3.2004 was approved by the Commission vide its order dated 18.6.2004 in Petition No 1/2000 based on capital cost of Rs. 123482 lakh as on 31.3.2001 and included additional capitalisation and FERV up to that date. Subsequently, vide order dated 4.4.2005 in Petition No 143/2004, the Commission approved the additional capital expenditure of Rs. 2313 lakh on works against the petitioner's claim of Rs. 2314 lakh for the period 1.4.2001 to 31.3.2004 and arrived at the capital base of Rs. 125795 lakh (excluding impact of FERV) as on 31.3.2004, for

the purpose of determination of tariff as on 1.4.2004. The petitioner vide IA No. 51/2005 revised the tariff claim based on a capital cost 129855 lakh which includes admitted capital cost of Rs. 123482 lakh as on 1.4.2001, FERV amounting to Rs. 4060 lakh and admitted additional capital expenditure of Rs. 2313 lakh for the period 2001-04. This IA was also heard along with the main petition. All references to the petitioner's claim are to the revised tariff.

4. The details of the revised fixed charges claimed by the petitioner are given hereunder:

(Rs. in lakh)

Particulars	2004-05	2005-06	2006-07	2007-08	2008-09
Interest on Loan	1691	1420	1195	960	801
Depreciation	4857	4857	4857	4857	4857
Advance against Depreciation	602	0	721	0	0
Return on Equity	5454	5454	5454	5454	5454
Interest on Working Capital	1549	1549	1573	1576	1588
O & M Expenses	4368	4544	4725	4914	5111
TOTAL	18521	17824	18525	17761	17811

5. The details of working capital furnished by the petitioner and its claim for interest thereon are summarised hereunder:

(Rs. in lakh)

	2004-05	2005-06	2006-07	2007-08	2008-09
Coal Stock	4885	4885	4885	4899	4885
Oil stock	133.54	133.54	133.54	133.9	133.54
O & M expenses	364	378.7	393.75	409.5	425.95
Spares	1628	1726	1830	1940	2056
Receivables	8105	7990	8106	7993	7987
Total Working Capital	15116	15113	15348	15375	15487
Rate of Interest	10.25%	10.25%	10.25%	10.25%	10.25%
Interest on Working capital	1549	1549	1573	1576	1588

- 6. In addition, the petitioner has claimed energy charges. The petitioner initially claimed energy charges @ 106.96 paise/kWh. Later on, based on escalated coal price with effect from 15.6.2004 the petitioner, through the IA claimed energy charges @ 112.43 paise/kWh. The energy charges claimed are subject to adjustment for fuel price.
- 7. The reply to the petition was filed by UPPCL, AVVN and PSEB. The other respondents have not filed their reply. The petitioner has published notices ion accordance with the procedure specified by the Commission. However, no objections or suggestions have been received in response to these notices.
- 8. A general issue regarding treatment of depreciation when it exceeds repayment of loan in a year has been considered by the Commission in its order dated 5.5.2006 in Petition No 162/2004. The Commission has decided that when depreciation recovered in a year is more than the amount of repayment during that year, the entire amount of depreciation is to be considered as repayment of loan for tariff computation. A similar approach has been adopted by the Commission, while approving tariff in respect of the transmission assets of PGCIL. In the interest of consistency and continuity of approach same methodology has been followed in the present case also.

# **CAPITAL COST**

9. As per the second proviso to Regulation 17 of the 2004 regulations in case of the generating stations existing up to 31.3.2004, the capital cost admitted by the Commission for determination of tariff prior to 1.4.2004 shall form the basis for determination of tariff.

10. The petitioner has considered the capital expenditure of Rs. 129856 lakh after accounting for additional capitalization of Rs. 2314 lakh approved for the period 2001-04 and Rs. 4060 lakh on account of FERV for the period 1.4.2001 to 31.3.2004 over the capital expenditure of Rs. 123482 lakh admitted by the Commission in the order dated 18.6.2004 ibid. The details of FERV claimed by the petitioner are as follows:

(Rs. In lakh)

Year	2001-02	2002-03	2003-04	Total
FERV	(-)287	2984	1363	4060

- 11. The petitioner, vide affidavit filed on 12.2.2006 has confirmed that all the assets included in the balance sheet for 2003-04 of the generating station were in use as on 1.4.2004. The petitioner has further submitted that the assets that will be out of use in the tariff period 2004-09 will be de-capitalised and the details of such assets not in use/amounts de-capitalized shall be furnished to the Commission along with the claims of capitalisation to be filed separately.
- 12. Accordingly, the opening capital cost (excluding FERV) for the purpose of tariff for the period 2004-09 as on 1.4.2004 shall be Rs. 125796 lakh which includes the capital cost as on 31.3.2001 adopted by the Commission in its order dated 18.6.2004 for the purpose of tariff fixation for 2001-04 and the additional capitalisation on works for the period 2001-04 approved by the Commission in its order dated 4.4.2005 in Petition No. 143/2004. Now we consider the question of additional capitalisation on account of FERV.

### FERV/Extra Rupee Liability during the years 2001-04

- 13. Regulation 1.13 (a) of the Central Electricity Regulatory Commission (Terms and Conditions of Tariff) Regulations, 2001 provided as under:
  - (a) Extra rupee liability towards interest payment and loan repayment actually incurred, in the relevant year shall be admissible; provided it directly arises out of foreign exchange rate variation and is not attributable to Utility or its suppliers or contractors. Every utility shall follow the method as per the Accounting Standard-11 (Eleven) as issued by the Institute of Chartered Accountants of India to calculate the impact of exchange rate variation on loan repayment
  - (b) Any foreign exchange rate variation to the extent of the dividend paid out on the permissible equity contributed in foreign currency, subject to the ceiling of permissible return shall be admissible. This as and when paid, may be spread over the twelve-month period in arrears
- 14. Regulation 1.7 of the 2001 regulations further provided that recovery of foreign exchange rate variation would be done directly by the utilities from the beneficiaries without filing a petition before the Commission. In case of any objections by the beneficiaries to the amounts claimed on these counts, they may file an appropriate petition before the Commission.
- 15. The petitioner's claim for capitalization of Rs. 4060 lakh on account of FERV, is matching with calculations submitted and is in accordance with AS-11 applicable up to 31.3.2004. The respondents have not objected to the petitioner's claim under this head. The claim has accordingly been admitted for tariff calculations.

16. Based on the above, after adjustment of FERV of Rs 4060 lakh, the gross block as on 1.4.2004 comes to Rs.129855 lakh as per details given hereunder:

(Rs. in lakh)

Capital cost admitted as on 31.3.2001.	123482
Additional Capitalization as approved for the years 2001-	2313
2004	
FERV admitted for the tariff period 2001-2004	4060
FERV admitted for the tariff period 2001-2004 Opening Capital cost as on 1.4.2004 for the tariff period	4060 129855

# **DEBT-EQUITY RATIO**

- 17. Clause (1) of Regulation 20 of the 2004 regulations *inter alia* provides that iln case of the existing generating stations, debt–equity ratio Considered by the Commission for fixation of tariff for the period ending 31.3.2004 shall be considered for determination of tariff.
- 18. The Commission, while approving tariff vide its order dated 18.6.2004 in Petition No 1/2000 for the period from 1.4.2001 to 31.3.2004 had considered the normative debt-equity ratio of 70:30. Therefore, for the purpose of present petition, debt-equity ratio of 70:30 has been adopted in the working. The additional capital expenditure on account of works and FERV are deemed to have been financed in the debt-equity ratio of 70:30. Accordingly, an amount of Rs. 38957 lakh has been considered as equity as on 1.4.2004.

# **TARGET AVAILABILITY**

19. The petitioner has considered Target Availability of 80%, based on the provisions of the 2004 regulations. Accordingly, Target Availability of 80 % has been considered for recovery of full fixed charges and computation of fuel element in the working capital for the period from 1.4.2004 to 31.3.2009.

# **RETURN ON EQUITY**

- 20. As per clause (iii) of Regulation 21 of the 2004 regulations, return on equity shall be computed on the equity base determined in accordance with regulation 20 @ 14% per annum. Equity invested in foreign currency is to be allowed a return in the same currency and the payment on this account is made in Indian Rupees based on the exchange rate prevailing on the due date of billing.
- 21. The petitioner has claimed return on equity of Rs 38957 lakh after accounting for equity on account of additional capitalization on works and FERV for the period 1.4.2001 to 31.3.2004. This claim has been accepted. The return on equity has been worked out on the average normative equity. The petitioner shall be entitled to return on equity of Rs. 5454 lakh each year during the tariff period on equity of Rs. 38957 lakh.

# **INTEREST ON LOAN**

- 22. Clause (i) of regulation 21 of the 2004 regulations inter alia provides that,-
  - (a) Interest on loan capital shall be computed loan-wise on the loans arrived at in the manner indicated in regulation 20.
  - (b) The loan outstanding as on 1.4.2004 shall be worked out as the gross loan as per regulation 20 minus cumulative repayment as admitted by the Commission for the period up to 31.3.2004. The repayment for the period 2004-09 shall be worked out accordingly on normative basis.
  - (c) The generating company shall make every effort to swap the loan as long as it results in net benefit to the long-term transmission customers. The costs associated with such swapping shall be borne by the long-term transmission customers.

- (d) The changes to the loan terms and conditions shall be reflected from the date of such swapping and benefits passed on to the beneficiaries.
- (e) In case any moratorium period is availed of by the transmission licensee, depreciation provided for in the tariff during the years of moratorium shall be treated as repayment during those years and interest on loan capital shall be calculated accordingly.
- 23. The fixed charges for the period prior to 1.4.2004 were allowed by the Commission on normative loan. Therefore, the interest on loan has been worked out as under in accordance with the methodology specified by the Commission:
  - (a) The gross opening normative loan amount has been taken as per the Commission' order dated 18.6.2004 in petition no. 1/2000, to which notional loan arising out of additional capitalization on account of works and FERV for the period 2001-04 have been added.
  - (b) The cumulative repayment of loan up to 31.3.2004 has also been taken as per Commission's order dated. 18.6.2004 in Petition no. 1/2000.
  - (c) The annual repayment amount for the years 2004-05 to 2008-09 has been worked out as follows:
    - actual repayment during the year x normative net loan at the beginning of the year/ actual net loan at the beginning of the year,
  - (d) Where the normative re-payment of the year is less than the depreciation for the same year, the re-payment has been considered to the extent of depreciation, as decided in para 8 above.
  - (e) The weighted average rate of interest has been worked taking into account the rate of interest on loans applicable to the loans identified to this project

- and the same has been applied on the normative average loan during the year to arrive at the interest on loan.
- (f) The loan drawls up to 31.3.2004 only have been considered.
- 24. The necessary calculations in support of weighted average rate of interest are appended below:

# **CALCULATIONS OF WEIGHTED AVERAGE RATE OF INTEREST**

(Rs. in lakh)

	2004-05	2005-06	2006-07	2007-08	2008-09
HDFC-II					
Opening Balance	1714	1429	1143	857	571
Addition/Drawl	0	0	0	0	0
Repayment	286	286	286	286	286
Closing Balance	1429	1143	857	571	286
Average Loan-INR	1571	1286	1000	714	429
Rate of Interest	8.35%	8.35%	8.35%	8.35%	8.35%
Interest-INR	131	107	84	60	36
SBI-I					
Opening Balance	4629	3857	3086	2314	1543
Addition/Drawl					
Repayment	771	771	771	771	771
Closing Balance	3857	3086	2314	1543	771
Average Loan-INR	4243	3471	2700	1929	1157
Rate of Interest	9.60%	9.60%	9.60%	9.60%	9.60%
Interest-INR	407	333	259	185	111
ADB Loan	44400	41647	38614	35266	31576
Opening Balance	0	0	0	0	0
Addition/Drawl	2753	3033	3348	3690	4067
Repayment	41647	38614	35266	31576	27509
Closing Balance	43024	40131	36940	33421	29543
Average Loan-INR	2.20%	2.13%	2.13%	2.13%	2.13%
Rate of Interest	946	855	787	712	629
Interest-INR	44400	41647	38614	35266	31576
Bonds XII Series					
Opening Balance	2500	2500	2500	2500	2000
Addition/Drawl	0	0	0	0	0
Repayment	0	0	0	500	500
Closing Balance	2500	2500	2500	2000	1500
Average Loan-INR	2500	2500	2500	2250	1750
Rate of Interest	10.03%	10.03%	10.03%	10.03%	10.03%
Interest-INR	251	251	251	226	176

Bonds XIV Series					
Opening Balance	528	528	528	264	0
Addition/Drawl	0				
Repayment	0	0	264	264	0
Closing Balance	528	528	264	0	0
Average Loan-INR	528	528	396	132	0
Rate of Interest	8.08%	8.08%	8.08%	8.08%	8.08%
Interest-INR	42.662	42.662	31.997	10.666	0
TOTAL LOAN					
Opening Balance	53771	49961	45871	41201	35690
Addition/Drawl	0	0	0	0	0
Repayment	3810	4090	4669	5511	5624
Closing Balance	49961	45871	41201	35690	30066
Average Loan	51866	47916	43536	38446	32878
Rate of Interest	3.43%	3.32%	3.24%	3.10%	2.89%
Interest	1778	1589	1412	1193	952

25. The computations of interest on loan by applying weighted average interest rate are appended hereinbelow:

### **COMPUTATION OF INTEREST ON LOAN**

(Rs. in lakh)

	2004-05	2005-06	2006-07	2007-08	2009-04
Gross loan-Opening	90899	90899	90899	90899	90899
Cumulative repayments of					
Loans up to previous year	40852	45675	50497	55320	60142
Net loan-Opening	50047	45224	40401	35579	30756
Increase/ Decrease due to					
FERV	0	0	0	0	0
Increase/ Decrease due to					
Additional Capitalisation	0	0	0	0	0
Total	50047	45224	40401	35579	30756
Repayments of Loans					
during the year	4823	4823	4823	4823	4888
Net loan-Closing	45224	40401	35579	30756	25868
Average Net Loan	47635	42813	37990	33168	28312
Rate of Interest on Loan	3.43%	3.32%	3.24%	3.10%	2.89%
Interest on loan	1633	1420	1232	1029	819

# **DEPRECIATION**

26. Sub-clause (a) of clause (ii) of Regulation 21 of the 2004 regulations provides for computation of depreciation in the following manner, namely:

- (i) The value base for the purpose of depreciation shall be the historical cost of the asset.
- (ii) Depreciation shall be calculated annually based on straight line method over the useful life of the asset and at the rates prescribed in Appendix II to these regulations. The residual value of the asset shall be considered as 10% and depreciation shall be allowed up to maximum of 90% of the historical capital cost of the asset. Land is not a depreciable asset and its cost shall be excluded from the capital cost while computing 90% of the historical cost of the asset. The historical capital cost of the asset shall include additional capitalisation on account of Foreign Exchange Rate Variation up to 31.3.2004 already allowed by the Central Government /Commission.
- (iii) On repayment of entire loan, the remaining depreciable value shall be spread over the balance useful life of the asset.
- (iv) Depreciation shall be chargeable from the first year of operation. In case of operation of the asset for part of the year, depreciation shall be charged on pro rata basis.
- 27. The petitioner has calculated the weighted average depreciation rate of 3.74% (excluding free hold land) based on the depreciation rates specified in Appendix II to the 2004 regulations.
- 28. On scrutiny of the details submitted by the petitioner along with the petition, it has been observed that the depreciation rates for the following assets adopted by the petitioner do not match with the depreciation rates prescribed in the 2004 regulations:

SI.No.	Asset	Dep.	Dep. Rate applicable as
(Form		Rate as	per depreciation
-12)		adopted	schedule
		in petition	
19	IE-Temp aux.	18%	6%(Word temp.was not
	buildings		there in the petition for
			tariff setting 2001-04
34	IE-Temp.Office	18%	6%(Word temp.was not
	Stores & sheds		there in the petition for
			tariff setting 2001-04
107	Satellite	11.25%	6%
	Communication		
	system		
91	Other Electrical	11.25%	3.6%
	Installations		

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29. Further, the list of assets in Form-12 includes "assets not owned by the company" to the tune of Rs. 0.73 lakh with depreciation rate of 25%. The petitioner has clarified that it has adopted depreciation rate of 25% as per its accounting practice according to which the expenditure on assets not owned by it is to be amortized during four years' period, irrespective of useful life of the asset. We have considered the matter. The depreciation rate claimed by the petitioner will result into recovery of accelerated depreciation. Therefore, we have allowed the depreciation rate corresponding to useful life of these assets furnished by the petitioner, as given hereunder.

Ra	Rate of Depreciation of assets not owned by the NTPC						
SI.No.	Particulars	Amount (Rs.	Useful	Rate of			
		in lakhs)	life (Yrs)	Dep(%)			
1	Civil works	10.24	50	1.8			
	DULMPAU Pump						
	House						
2	Laying of pipe at Y	1.00	35	2.57			
	Junction						
3	Cost work of	10.79	50	1.8			
	DALMAU Pump						
	Canal						

- 30. Accordingly, the weighted average depreciation rate for the tariff period has been calculated by taking the individual assets of the gross block as on 31.3.2004 and the respective depreciation rates as per the 2004 regulations. The weighted average depreciation rate works out as 3.71%, which has been considered.
- 31. The gross depreciable value of the asset is 0.9 x (Rs.129855 lakh Rs.441 lakh) = Rs.116472 lakh. Cumulative depreciation and AAD recovered in tariff up to 31.3.2004 is Rs. 21934 lakh including depreciation on additional capitalization on works and FERV. Remaining depreciable value as on 1.4.2004 is thus Rs. 94538 lakh.
- 32. Accordingly, for the period 1.4.2004 to 31.3.2009 the depreciation works out to Rs. 4823 lakh each year by applying rate of depreciation of 3.71% as shown below:

(Rs. in lakh)

Details of Depreciation	Up to 31.3.2004	2004-05	2005-06	2006-07	2007-08	2008-09
As per order dated 18.6.2004	123482					
Addition during 2001-04 due to Additional Capitalisation	4060					
Addition during 2001-04 due to FERV	2313					
Gross Block as on 31.3.2004	129855					
Rate of Depreciation	3.71%					
Depreciable Value	116472					
Remaining Depreciable Value at						
the end of the year		89716	84893	80071	75248	70360
Depreciation		4823	4823	4823	4823	4823

# **ADVANCE AGAINST DEPRECIATION**

33. As per sub-clause (b) of clause (ii) of Regulation 56 of the 2004 regulations, in addition to allowable depreciation, the transmission licensee is entitled to Advance Against Depreciation, computed in the manner given hereunder:

- AAD = Loan repayment amount as per regulation 56 (i) subject to a ceiling of 1/10th of loan amount as per regulation 54 minus depreciation as per schedule
- 34. It is provided that Advance Against Depreciation shall be permitted only if the cumulative repayment up to a particular year exceeds the cumulative depreciation up to that year. It is further provided that Advance Against Depreciation in a year shall be restricted to the extent of difference between cumulative repayment and cumulative depreciation up to that year.
- 35. The petitioner has claimed Advance Against Depreciation in the following manner, namely:
  - (i) 1/10th of gross loan is worked out from the Gross Notional Loan admitted by the Commission in the order dated 18.6.2004 along with notional loan worked out by division of de-capitaslisation/additional capitalisation into notional loan and equity.
  - (ii) Cumulative loan as well as repayment of notional loan during the year has been considered.
  - (iii) Depreciation as claimed in the petition.
- 36. In our calculations, Advance Against Depreciation has been worked in accordance with the following methodology, namely:
  - (i) 1/10th of gross loan is worked out from the gross notional loan as per para 25 above.
  - (ii) Repayment of notional loan during the year as above has been considered in accordance with para 25 above.
  - (iii) Depreciation has been worked out as per para 32 above.

- (iv) Cumulative depreciation up to 31.3.2004 has been worked out considering cumulative depreciation/AAD up to 2003-04 as per the order dated 18.6.2004 and depreciation recovered on the additional capitalization on account of works and FERV.
- (v) Cumulative depreciation for calculation of AAD is worked out considering depreciation up to the year of calculation, excluding AAD of the year of calculation.
- 37. Based on the above, the petitioner is entitled to Advance Against Depreciation only during 2008-09 as shown hereunder:

(Rs. in lakh)

	2004-05	200506	2006-07	2007-08	2008-09
	2004-03	200300	2000-07	2007-00	2000-09
1/10 <sup>th</sup> of Gross Loan(s)	9089.86	9089.86	9089.86	9089.86	9089.86
Repayment of the Loan	4822.56	4822.56	4822.56	4822.56	4888.40
Minimum of the above	4822.56	4822.56	4822.56	4822.56	4888.40
Depreciation during the year	4822.56	4822.56	4822.56	4822.56	4822.56
(A) Difference	0.00	0.00	0.00	0.00	65.84
Cumulative Repayment of the Loan	45674.56	50497.13	55319.69	60142.25	65030.65
Cumulative Depreciation/ Advance against Depreciation	26756.56	36401.69	41224.25	46046.82	50869.38
(B) Difference	18918.00	14095.44	14095.44	14095.44	14161.27
Advance against Depreciation Minimum of (A) and (B)	0.00	0.00	0.00	0.00	65.84

# **O&M EXPENSES**

38. The 2004 regulations have prescribed the following O&M expense norms for 210 MW units-

(Rs. lakh /MW)

Year	2004-05	2005-06	2006-07	2007-08	2008-09
O&M expenses for	10.40	10.82	11.25	11.70	12.17
200/210 MW units					

39. The petitioner has claimed O&M Expenses are as detailed below:

Years	2004-05	2005-06	2006-07	2007-08	2008-09
O&M Expenses (Rs in. lakh)	4368	4544	4725	4914	5111

- 40. The petitioner has prayed for a specific deviation pertaining to water charges in O&M. The petitioner has submitted that in the past years, the State Governments. have been resorting to manifold increase in the rates of water charges / royalty payable, which is not normally based on common commercial principles. Therefore, this increase cannot be covered under the normal O&M expenses allowed in the tariff. The petitioner has, therefore, submitted that any increase in the rates of water charges / royalty etc. by more than 4% per annum over the rates prevailing on 31.3.2004 should be additionally payable by the respondent beneficiaries.
- 41. The normative O&M expenses were finalized by the Commission after going through the transparent process of hearing and consulting all concerned and were based on the data furnished by the concerned utilities for different components of O&M, including water charges. Further, an escalation of 4% per year is inbuilt in the normative O&M expenses specified by the Commission. There may be other heads in O&M expenses where actual expenses may be less than the normative expenses specified by the Commission. Therefore, we do not consider it to be justified to allow increase under one head, that is, water charges in isolation. As such, recovery of additional O&M expenses on account of any increase in the rates of water charges / royalty etc. during tariff period cannot be allowed. However, the petitioner is at liberty to approach the Commission in accordance with law for recovery of additional water charges with proper justification and details of actual expenses recovered under other heads, if State

Governments resort to abnormal increase in the rates of water charges / royalty during the tariff period.

42. Based on above discussion, the year-wise O&M expenses for the generating station work out as follows-

(Rs. in lakh)

Year	2004-05	2005-06	2006-07	2007-08	2008-09
O&M expenses	4368	4544	4725	4914	5111

43. The petitioner has submitted that the wage revision of its employees is due with effect from 1.1.2007. Therefore, O &M expenses should be subject to revision on account of revision of employee cost from that date. In the alternative, it has been prayed that the increase in employee cost due to wage revision be allowed as per actuals for extra cost to be incurred consequent to wage revision. We are not expressing any view, as this issue does not arise for consideration at this stage. The petitioner may approach for a relief in this regard at an appropriate stage in accordance with law.

## **INTEREST ON WORKING CAPITAL**

- 44. In accordance with clause (v) of Regulation 21 of the 2004 regulations, working capital in case of Coal based/Lignite-fired generating stations shall cover:
  - (i) Cost of coal or lignite for 1½ months for pit-head generating stations and two months for non-pit-head generating stations, corresponding to the target availability;
  - (ii) Cost of secondary fuel oil for two months corresponding to the target availability;
  - (iii) Operation and Maintenance expenses for one month;

- (iv) Maintenance spares @ 1% of the historical cost escalated @ 6% per annum from the date of commercial operation; and
- (v) Receivables equivalent to two months of fixed and variable charges for sale of electricity calculated on the target availability.
- 45. Under the 2004 regulations, the rate of interest on working capital shall be on a normative basis and shall be equal to the short-term Prime Lending Rate of State Bank of India as on 1.4.2004 or on 1<sup>st</sup> April of the year in which the generating station or a unit thereof is declared under commercial operation, whichever is later. Interest on working capital shall be payable on normative basis notwithstanding that the generating company has not taken working capital loan from any outside agency.
- 46. Working capital has been calculated considering the following elements:
  - (a) **Coal stock**: The petitioner has revised its claim for interest on working capital from July, 2004 onwards urging that the price of coal has increased w.e.f 15.6.2004. As per provisions of the 2004 regulations, interest on working capital has to be frozen as normative number at the beginning of the tariff setting based on the price and GCV of the fuel during preceding three months prevailing applicable rate of interest and is not to be revised based on subsequent revision of the price of fuel or applicable rate of interest. As such, the prayer of the petitioner to allow interest on working capital based on escalated fuel price w.e.f 15.6.2004 cannot be accepted. As per the 2004 regulations, coal cost for 2 months for non-pit head generating station corresponding to target availability is permissible. Accordingly, the coal cost has been worked out for 2

months on the basis of operational parameters and weighted average price of coal.

(b) **Oil Stock**: The oil stock for 2 months as per the operational parameters and weighted average price of secondary fuel oil has been considered. Details of the fuel component in working capital is as under:

(Rs. In lakh)

	2004-05	2005-06	2006-07	2007-08	2008-09
Cost of coal for 2 months	4641.12	4641.12	4641.12	4653.84	4641.12
Cost of secondary fuel Oil for 2 months	133.54	133.54	133.54	133.90	133.54

- (c) **O&M Expenses:** O&M expenses for working capital have been worked out for 1 month of O&M expenses approved above are considered in tariff of the respective year:
- (d) **Spares:** The petitioner has calculated the value of maintenance spares for the purpose of working capital considering additional capital expenditure in respective years after the date of commercial operation. The amount claimed for maintenance spares for the purpose is given below:

(Rs.in lakh).

			(		
Year	2004-05	2005-06	2006-07	2007-08	2008-09
Amount claimed for maintenance spares	1628	1726	1830	1940	2056

The spares requirement has been worked out by us based on the historical cost of Rs. 121819 lakh (including initial spares of Rs. 984 lakh) as on 1.1.2001, 1% of this cost has been escalated at the

rate of 6% per annum to arrive at permissible spares consumption for the relevant year. The value of spares as on 1.4.2004 works out to Rs. 1460.75 lakh.

(e) **Receivables**: The receivables have been worked out on the basis of two months of fixed and variable charges. The supporting calculations in respect of receivables are tabulated hereunder:

# **Computation of receivables component of Working Capital**

	2004-05	2005-06	2006-07	2007-08	2008-09
Variable Charges					
Coal (Rs/kWh)	1.0397	1.0397	1.0397	1.0397	1.0397
Oil (Rs/kWh)	0.0299	0.0299	0.0299	0.0299	0.0299
Rs./kWh	1.0696	1.0696	1.0696	1.0696	1.0696
Variable Charges per year	28648	28648	28648	28726	28648
Variable Charges -2					
months (Rs in lakh)	4774.66	4774.66	4774.66	4787.74	4774.66
Fixed Charges - 2 months					
(Rs in lakh)	2937	2932	2933	2932	2942
Receivables (Rs in lakh)	7712	7707	7708	7725	7707

- 47. The average SBI PLR of 10.25% as on 1.4.2004 has been considered as the rate of interest on working capital during the tariff period 2004-05 to 2008-09.
- 48. The necessary details in support of calculation of interest on working capital are appended below:

# **Calculation of Interest on Working Capital**

(Rs. in lakh)

	(13. III lakii)				
	2004-2005	2005-2006	2006-07	2007-2008	2008-09
Coal Stock	4641.12	4641.12	4641.12	4653.84	4641.12
Oil stock	133.54	133.54	133.54	133.90	133.54
O & M expenses	364.00	378.70	393.75	409.50	425.95
Spares	1460.75	1548.40	1641.30	1739.78	1844.17
Receivables	7732.39	7727.91	7728.66	7745.48	7727.91
Total Working Capital	14331.81	14429.67	14538.37	14682.50	14772.69
Rate of Interest	10.25%	10.25%	10.25%	10.25%	10.25%
Interest on Working Capital	1469	1479	1490	1505	1514

#### **ANNUAL FIXED CHARGES**

49. A statement showing summary of the capital cost and other related matters is annexed to this order. The annual fixed charges for the period 1.4.2004 to 31.3.2009 allowed in this order are summed up as below:

(Rs. in lakh)

Particulars	2004-05	2005-06	2006-07	2007-08	2008-09
Interest on Loan	1633	1420	1232	1029	819
Interest on Working Capital	1469	1479	1490	1505	1514
Depreciation	4823	4823	4823	4823	4823
Advance Against Depreciation	0	0	0	0	66
Return on Equity	5454	5454	5454	5454	5454
O & M Expenses	4368	4544	4725	4914	5111
TOTAL	17747	17720	17724	17725	17787

# **ENERGY/VARIABLE CHARGES**

- 50. The petitioner had claimed rate of energy charges of 106.96 paise/kWh in the main petition which were revised in IA at 112.43 paise/kWh on the ground that the coal price has increased from 15.6.2004. The Fuel Price Adjustment clause provided in the 2004 regulations takes care of revision of energy charges on subsequent revision of coal price on month to month basis and base rate of energy charge need not be re-worked on the basis of increased coal prices w.e.f 15.6.2004.
- 51. The petitioner has considered the following operational norms for 210 MW units for the computation of base rate of energy charges in the main petition.

Operational norms as petitioned					
Sec. Oil Consumption	ml/kWh	2			
Auxiliary Consumption	%	9			
Heat Rate	Kcal/kWh	2500			

- 52. The auxiliary energy consumption norm of 9% as considered in the petition is in order as per the 2004 regulations, applicable to 210 MW units with closed circuit cooling with cooling towers.
- 53. The petitioner's claim of energy charges is based on the following weighted average fuel prices and GCV–

Description	As considered in	Remarks
	petition	
Coal Price (Rs./MT)	1342.43	Procured during the preceding three months i.e Jan. to March,04
Coal GCV (Kcal/kg.)	3519	As fired
Price of Secondary fuel oil (Rs./KL)	13610.50	LDO procured during the month of March,02
GCV of Sec. Fuel oil (Kcal./KL)	9980	As fired

- 54. With regard to cost of the secondary fuel oil, the respondent Ajmer Vidyut Vitaran Nigam (AVVN) has submitted a certificate issued by the petitioner's Chartered Accountant based on PSL register, according to which the average rate of oil per KL for the months January 2004, February 2004 and March 2004 was Rs.8583.55 per KL and for coal it was Rs.1350.91 /MT. The respondent has submitted that the price of the secondary fuel oil for the preceding three months should be taken as per PSL register for working out the energy charges and the working capital requirements.
- 55. A wide difference in prices of secondary fuel oil based on procurement and based on PSL appears to be on account of the fact that consumption of secondary fuel oil is very low and procurement is done in small quantities as compared to the stock. There is not any significant difference in the prices of coal based on procurement basis and based on PSL register.

- 56. However, adopting different principles for coal and secondary fuel oil may not be appropriate. As such, energy charge has been computed based on the latest available procurement price of secondary fuel oil as well.
- 57. The Commission has so far considered the prices and GCV of the main secondary fuel oil, that is, HFO for the purpose of computation of fuel component in working capital and base rate of energy charge. However, for the instant station the last procurement of the LDO (secondary fuel oil) was in the month of March 2002 at a price of Rs.13610.50, which is very close to the price of HFO procured during the preceding three months (January 2004 to March 2004) at the other stations of the petitioner. Accordingly, the same rate has been adopted for the computation of fuel component in working capital and base rate of energy charge.
- 58. Accordingly, fuel price and GCV furnished by the petitioner in the petition and reproduced above have been considered for the Base Energy Charge computation. The Base Energy Charges (BEC) computed based on the data furnished by the petitioner are summarised below:

#### **Computation of Energy Charges**

Description	Unit	As considered
Capacity	MW	420.00
No. of operating hours corresponding to PLF 80%	80%	7008.00
Gross Station Heat Rate	kCal/kWh	2500.00
Specific Fuel Oil Consumption	MI/kWh	2.00
Aux. Energy Consumption	%	9.00
Weighted Average GCV of HFO	kCal/l	9980.00
Weighted Average GCV of Coal	kCal/Kg	3519.00
Weighted Average Price of Oil		13610.50
Weighted Average Price of Coal	Rs./MT	1342.43
Rate of Energy Charge from Sec. Fuel Oil	Paise/kWh	2.722
Heat Contributed from SFO	kCal/kWh	19.96
Heat Contributed from Coal	kCal/kWh	2480.04
Specific Coal Consumption	Kg/kWh	0.70
Rate of Energy Charge from Coal	Paise/kWh	94.609
Rate of Energy Charge ex-bus per kWh Sent	Paise/kWh	106.957

59. The Base Energy Charges have been calculated on base value of GCV, base price of fuel and normative operating parameters as indicated in the above table and are subject to fuel price adjustment. The 2004 regulations provide for fuel price adjustment for variation in fuel price and GCV of fuels. Accordingly, the base energy charges approved shall be subject to adjustment. The formula applicable for fuel price adjustment shall be as given below: -

$$FPA = A + B$$

Where,

**FPA** – Fuel price Adjustment for a month in Paise/kWh Sent out

Fuel price adjustment for Secondary Fuel oil in Paise/kWh sent out

B – Fuel price adjustment for Coal in Paise/kWh sent out

And,

A = 
$$(10 \text{ x (SFC}_n) \ (P_{om}) - (P_{os})$$
}

$$B = \frac{10}{(100 - AC_n)} \left\{ (SHR_n) \quad (P_{cm}/K_{cm}) - (P_{cs}/K_{cs}) \right\}$$

$$- (SFC_n) \left\{ (k_{om}xP_{cm}/K_{cm}) - (k_{os}xP_{cs}/K_{cs}) \right\}$$

Where,

SFC<sub>n</sub> – Normative Specific Fuel Oil consumption in I/kWh

- SHR<sub>n</sub> Normative Gross Station Heat Rate in kCal/kWh
- AC<sub>n</sub> Normative Auxiliary Consumption in percentage
- P<sub>om</sub> Weighted Average price of fuel oil on as consumed basis during the month in Rs./KL.
- K<sub>om</sub> Weighted average GCV of fuel oils fired at boiler front for the month in Kcal/Litre
- Pos Base value of price of fuel oils as taken for determination of base energy charge in tariff order in Rs. / KL.
- K<sub>os</sub> Base value of gross calorific value of fuel oils as taken for determination of base energy charge in tariff order in Kcal/Litre
- P<sub>cm</sub> Weighted average price of coal procured and burnt during the month at the power station in Rs. / MT.
- K<sub>cm</sub> Weighted average gross calorific value of coal fired at boiler front for the month in Kcal/Kg
- P<sub>cs</sub> Base value of price of coal as taken for determination of base energy charge in tariff order in Rs. /MT
- K<sub>cs</sub> Base value of gross calorific value of coal as taken for determination of base energy charge in tariff order in kCal/Kg

# Impact of additional capitalization for the years 2001-04

60. In Petition No 143/2004 filed by the petitioner for approval of revised fixed charges for additional capitalization for the period 1.4.2001 to 31.3.2004, the Commission has decided that additional capital expenditure be added to the gross block as on 1.4.2001 to arrive at gross block as on 1.4.2004 for the purpose of

fixation of tariff for the period 2004-05 to 2008-09. The Commission has further ordered that NTPC would be entitled to earn return on equity @ 16% on equity portion of additional capitalization approved and interest on loan at the rate as applicable during 2001-02 to 2003-04. The return on equity and interest on loan are payable on additional capitalization from 1<sup>st</sup> April of the financial year following the financial year to which additional capital expenditure relates.

68. Based on the above, the petitioner shall be entitled to recover an amount pf Rs. 71.11 lakh from the respondents through tariff on account of return on equity and interest on loan on additional equity on account of additional capitalisation on works.:

(Rs. in lakh)

IMPACT OF ADDITIONAL CAPITAL EXPENDITURE DURING 2001-02,2002-03 AND 2003-04 NCTPP- FGUTP-II (420 MW)						
CALCULATIONS			(Rs. in lakh)			
	2001-02	2002-03	2003-04			
Additional capitalisation during the year vide order dated     4.4.2005 in Petition No.143/2004	(-)128.90	1020.90	1421.10			
2. Impact from 1st April of financial year following the financial year to which ACE relates.	0	(-)128.9	892			
3. Equity 30% as considered in tariff	0	(-)38.67	267.6			
4. Loan	0	(-)90.23	624.4			
5. Actual Rate of Interest after refinancing of Govt. loans		6.35%	6.44%			
6. Rate of Equity allowed	16%	16%	16%			
<u>IMPACT</u>						
(I) Interest on Loan	0	(-)5.73	40.21			
(ii) Return on Equity	0	(-)6.19	42.82			
Total		(-)11.92	83.03			
Net	71.11					

61. The petitioner has sought approval for the reimbursement of expenditure of Rs. 318977/- incurred on publication of notices in the newspapers. The petitioner shall claim reimbursement of the said expenditure directly from the respondents in one installment in the ratio applicable for sharing of fixed charges. The petitioner has also sought reimbursement of filing fee of Rs.25 lakh paid. A final view on

reimbursement of filing fee is yet to be taken by the Commission for which views of the stakeholder have been called for. The view taken on consideration of the comments received shall apply in the present case as regards reimbursement of filing fee.

- 62. In addition to the charges approved above, the petitioner is entitled to recover other charges also like incentive, claim for reimbursement of Income-tax, other taxes, cess levied by a statutory authority, and other charges in accordance with the 2004 regulations, as applicable.
- 63. The petitioner is already billing the respondents on provisional basis in accordance with the Commission's interim directions. The provisional billing of tariff shall be adjusted in the light of final tariff now approved by us.
- 64. This order disposes of Petition No.150/2004 as also IA No. 51/2005.

Sd/- Sd/- Sd/- Sd/- Sd/- Sd/- (A.H. JUNG) (BHANU BHUSHAN) (K.N. SINHA) (ASHOK BASU) MEMBER MEMBER CHAIRPERSON

New Delhi dated the 9<sup>th</sup> May 2006

				Summary S	heet				
Name	of the Com	npany		NTPC Ltd.					
	of the Stat			FEROZE GANDHI UNCHAHAR TPS STGI					
	setting Per	iod		2004-09					
Petitio	n No.			142/200					
								Rs.in lakh	
1	Capital C	ost of the Proje	ect as on 31	.03.2001				123482.00	
2	Addition	al Capitalisatio	n(works)					2313.10	
		For the year 20	01-02				-128.90		
		For the year 20					1020.90		
		For the year 20	003-04				1421.10		
		Total					2313.10		
3	Addition	al Capitalisatio	n(FERV)					4060.00	
		For the year 20	01-02				-287.00		
		For the year 20					2984.00		
		For the year 20	003-04				1363.00		
		Total					4060.00		
4	Total Ca	pital Cost as on	01.04.2004	(1+3+4)				129855.10	
5	Means o	f Finance <sup>1</sup> :							
		Debt	70.00%				90898.57		
		Equity	30.00%				38956.53		
		Total	100.00%				129855.10		
6	Debt det	ails-Notional De	ebt (Net) as	on 01.04.20	004			90899	
		debt (Net) as o	<u> </u>						
		Notional Debt(	Gross i.e.70	% of 12985	5)		90898.57		
		Repayment up	to 31.03.04				40852.00		
		Balance Debt					50046.57		
7	Weighte	d Av. Rate of in	terest-Calcı	ulated	U.				
	<u> </u>	2004-05	2005-06	2006-07	2007-08	2008-09			
		3.43%	3.32%	3.24%	3.10%	2.89%			
8	Deprecia	tion recovered	upto 31.03.	09 :				46113	
					Dep	AAD	Total		
		Recovered upt	o 31.03.200	1	5422	0.00	5422		
	1	From 01.04.01			13716	2631.00	16347		
	1	From 01.04.20			24113	65.84	24179		
	1	ERV Impact Fr			165	0.00	165		
		Less accumula			0		0		
		Total					46113		
9	Balance	Depreciation to	be recover	ed beyond	31.03.2009				
	1	Capital cost fo					123482		
		ACE + FERV	<u> </u>				6373		
		Capital cost a	s 01.04.200	4			129855		
		Less: Land Co					441		
	1						129414		
	1	90% of Capita	l Cost as al	oove			116472		
		Cum. Depreci	ation to be	recovered i	ipto 31.03.0	9	46113		
	1	Balance					70360	70360	
l		24.4.100							