CENTRAL ELECTRICITY REGULATORY COMMISSION NEW DELHI

Petition No. 519/TT/2014

Coram:

Shri Gireesh B. Pradhan, Chairperson Shri A.K. Singhal, Member Shri A.S. Bakshi, Member

Date of Hearing : 07.07.2015

Date of Order : 31.03.2016

In the matter of:

Truing up of fee and charges under regulation 5 of Central Electricity Regulatory Commission (fees and charges of Regional Load Despatch Centre and other related matters) Regulations 2009 read with regulation 111 of the Central Electricity Regulatory Commission (Conduct of Business) Regulation, 1999, for Southern Region Load Despatch Centre, for the control period 1.4.2009 to 31.03.2014.

And In the matter of:

Southern Regional Load Despatch Centre
Power System Operation Corporation Ltd.
(A wholly owned subsidiary of POWERGRID)
Registered office: - B-9, Qutab Institutional Area,
Katwaria Sarai, New Delhi - 110016

Versus

Users under the category of Distribution licensees and Buyers

- Power Grid Corporation of India, Southern Regional Transmission System II, Near.RTO Driving Test Track, Singanayakanhalli, Yelahanka, Bangalore – 560 064
- 2. APTRANSCO, Vidyut Soudha, Hyderabad 500 082
- 3. TSTRANSCO, Vidyut Soudha, Hyderabad 500 082
- 4. KPTCL, Cauvery Bhavan, Bangalore-560 009, Karnataka
- 5. KSEB, Vaidyuthi Bhavanam, Pattom, Trivandrum-695 004, Kerala
- 6. TNEB, 144, Anna Salai, Chennai 600 002, Tamil Nadu
- 7. PUDUCHERRY ELE. DEPT, Electricity Dept. of Pondicherry, Pondicherry 605 001
- 8. Goa Electricity Board, Office of Chief Electrical Engineer (Electrical), Govt. of Goa, Vidyuth Bhavan, 3rd Floor, Panaji, Goa-403001



.....Petitioner

Users under the category of Generating Stations and Sellers

- 9. RAMAGUNDAM STG I & II, National Thermal Power Corporation, RSTPS, Jyothi Nagar, Dist. Karim Nagar, A.P. 505 215
- 10.RAMAGUNTAM STG III, National Thermal Power Corporation, RSTPS, Jyothi Nagar, Dist. Karim Nagar, A.P. 505 215
- 11.NTPC, TALCHER STG II, Angul, Orissa-7591011
- 12.NLC TPS II STG I, Neyveli Lignite Corpn. Ltd , Thermal Power Station II, Neyveli 607 807, Tamil Nadu
- 13.NLC TPS II STG II, Neyveli Lignite Corpn. Ltd , Thermal Power Station II, Neyveli 607 807, Tamil Nadu
- 14.NLC TPS I EXPANSION, Neyveli Lignite Corpn. Ltd, Thermal Power Station I (Expn.), Neyveli 607 807, Tamil Nadu
- 15.MAPS, Nuclear Power Corpn. Of India Ltd, Madras Atomic Power Station, Kalpakkam 603 102, Tamil Nadu
- 16.KGS UNITS 1&2, Nuclear Power Corpn. Of India Ltd, Kaiga Generating Station, Kaiga 581 400, Karwar, Karnataka
- 17.KGS UNIT 3, Nuclear Power Corpn. Of India Ltd, Kaiga Generating Station, Kaiga 581 400, Karwar, Karnataka
- 18.Kudankulam Nuclear Power Project, Nuclear Power Corporation of India Ltd., Kudankulam Post, Radhapuram Taluck 627106, Tamil Nadu
- 19.NTPC Tamilnadu Energy Company Ltd., Vallur Thermal Power Project, Vellivoyalchavadi Post, Poneri Taluck, Tiruvallur Dist Chennai 600 013, Tamil Nadu
- 20.NLC Tamilnadu Power Limited, 2 * 500MW JV Thermal Power Project, Harbour Estate, Tuticorin 628 004, Tamilnadu
- 21.LANCO, KODAPALLI, LANCO KONDAPALLI POWER PVT. LTD, Kondapalli, Ibrahimpatnam Mandal, PIN 521 228 (A.P.)
- 22. Meenakshi Energy Pvt Ltd., 8 2 418, Meenakshi House, Room No.7, Banjara Hills, Hyderabad 500034, Telengana State
- 23. Simhapuri Energy Ltd., Madhucon Green lands, 6 3 866 / 2, 3rd Floor, Begumpet, Hyderabad 560016, Telengana State
- 24. Coastel Energen Pvt Limited, 7th Floor, Buhari Towers, No.4 Moores Road, Chennai 600006 Tamil Nadu

Users under the category of Inter State Transmission Licensees

25. POWERGRID, SRTS-II, PragatiMahalaxmi, South Block, (2nd & 3rd Floor) No.62, 3rd Cross, MEI Road, Industrial Suburb, Yeshwantpur, Bangalore - 560 022.

... Respondents



The following were present:

Shri V.K. Agrawal, POSOCO

Shri V. Suresh, SRLDC

Shri R. K. Bansal, POSOCO

Shri Nishant Gupta, NTPC

<u>ORDER</u>

The present petition has been preferred by Power System Operation

Corporation Ltd. ("the petitioner"), for truing up of Southern Regional Load Dispatch

Centre (SRLDC) charges under regulation 5 of Central Electricity Regulatory

Commission (Fees and Charges of Regional Load Despatch Centre and other

related matters) Regulations 2009 (hereinafter referred to as "the RLDC fees

regulations 2009") for the control period 1.4.2009 to 31.3.2014. The petitioner,

Southern Regional Load Despatch Centre (SRLDC) is the apex body to ensure

integrated operation of the Southern Regional Power System. SRLDC is empowered

under Section 29(1) of the Electricity Act, 2003 ("the Act") to give such directions and

exercise and supervision and control as may be required for ensuring stability of grid

operation and for achieving the maximum economy and efficiency of the power

system in the Southern Region. SRLDC is also responsible for carrying out real time

operations for grid control and despatch of electricity over inter-regional links in

accordance with the Grid Standards and the Grid Code.

The Respondents are distribution licensees, generating stations and inter-state

transmission licensees who are users of the Southern Regional Load Dispatch

Centre.

2. The instant petition was filed on 5.12.2014.

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- 3. The brief facts of the case are as follows:-
- (a) The Fees and Charges of SRLDC (POSOCO portion) for the control period 1.4.2009 to 31.3.2014 was allowed based on capital cost of ₹3071.14 lakh as on 31.3.2009 vide order dated 17.3.2011 in Petition No. 94/2010 in accordance with the RLDC fees regulations 2009. The fee and charges allowed for the control period 2009-14 is as under:-

(₹ in lakh)

Particulars	2009-10	2010-11	2011-12	2012-13	2013-14
Depreciation	593.58	601.75	763.61	1091.38	1280.16
Interest on Loan	39.75	18.98	12.52	15.87	7.65
Return on Equity	104.27	107.09	159.55	265.47	326.15
Interest on Working Capital	71.99	81.65	92.20	103.69	114.24
O & M Expenses (excluding	360.09	369.83	332.70	201.29	212.80
Human Resource Expenses)					
Human Resource Expenses	828.14	943.74	1039.86	1120.01	1214.95
NLDC Charges & Corporate	622.88	812.77	952.65	1080.13	1150.35
Office expenses					
Total	2620.71	2935.81	3353.09	3877.84	4306.30

(b) In the instant petition the petitioner has claimed the following Fees and Charges of SRLDC for the control period 1.4.2009 to 31.03.2014 based on the actual expenditure incurred:-

Particulars	2009-10	2010-11	2011-12	2012-13	2013-14
Depreciation	590.39	535.53	256.47	193.14	70.72
Interest on Loan	27.46	10.29	2.43	0.00	0.00
Return on Equity	104.22	106.22	108.61	116.19	127.02
Interest on Working Capital	73.59	80.27	85.57	109.13	106.29
O & M Expenses (excluding	488.85	431.87	489.63	622.47	676.57
Human Resource Expenses)					
Human Resource Expenses	1049.33	1240.62	1359.53	1483.49	1321.19
NLDC Charges & Corporate	334.45	571.92	481.69	574.58	741.77
Office expenses					
Total	2668.29	2976.72	2783.93	3099.00	3043.56

- 4. The hearings in this matter were held on 31.3.2015 and 7.7.2015.
- 5. Reply to the petition has been filed by the Kerala State Electricity Board Limited (KSEB) vide affidavit dated 26.3.2015. The respondent has highlighted the

issues relating to salaries and allowances, certified copies of details showing R&M expenses, A&G expenses and Human resource expenses, FERV on the foreign loan, grossing up the RoE, interest on loan etc. These issues have been suitably dealt with at appropriate places in the order.

6. The petitioner was directed to file additional information vide RoP of hearing dated 31.3.2015 and 7.7.2015. In response, the petitioner has submitted its response vide affidavit dated 5.6.2015, 3.7.2015 and 13.8.15. Having heard the representatives of the petitioner and perused the material on record, we proceed to dispose of the petition, as stated in the subsequent paragraphs.

TRUING UP OF FEE AND CHARGES FOR CONTROL PERIOD 2009-14

- 7. Clause (5) of the RLDC Regulations 2009 provides for the true up of the RLDC fees and charges determined by the Commission. The relevant provision for true up of the RLDC fees and charges are extracted as under:-
- "(1) The Commission shall carry out truing up exercise along with the application for determination of fees and charges filed for the period after the expiry of the control period, for the fees and charges recovered up to 31.3.2014 and admitted by the Commission after prudence check at the time of truing up.
- (2) The Power System Operation Company shall make an application, in the formats annexed as Appendix I to these regulations, for carrying out truing up exercise by 31.10.2014.
- (3) The Power System Operation Company shall submit along with the application for truing up, details of capital expenditure including additional capital expenditure, sources of financing, human resource expenditure, operation and maintenance expenditure, etc incurred for the period from 1.4.2009 to 31.3.2014, duly audited and certified by the auditors.
- (4) Where after the truing up, the charges recovered exceeds the charges approved by the Commission under these regulations, the Power System Operation Company shall refund to the users, the excess amount so recovered along with simple interest at the rates specified in the proviso to this regulation.



- (5) Where after the truing up, the charges recovered is less than the charges approved by the Commission under these regulations, the Power System Operation Company shall recover from the users, the under-recovered amount along with simple interest at the rates specified in the proviso to this regulation.
- (6) The amount under-recovered or over-recovered, along with simple interest at the rates specified in the proviso to this regulation, shall be recovered or refunded by the Power System Operation Company in six equal monthly Instalments starting within three months from the date of the order issued by the Commission after the truing up exercise:

Provided that the rate of interest, for clauses (4), (5) and (6) of this regulation, for calculation of simple interest shall be considered as under:-

- (i) SBI short-term Prime Lending Rate as on 01.04.2009 for the year 2009-10.
- (ii) SBI Base Rate as on 01.07.2010 plus 350 basis points for the year 2010-11.
- (iii) Monthly average SBI Base Rate from 01.07.2010 to 31.3.2011 plus 350 basis points for the year 2011-12. (iv) Monthly average SBI Base Rate during previous year plus 350 basis points for the year 2012-13 and 2013-14;

Provided further that in cases where charges have already been determined on the date of issue of this notification, the above provisions shall be given effect to at the time of truing up."

8. The truing up of fee and charges for the control period 2009-14 has been determined as discussed below:-

Capital Cost

- 9. Clause (2) of Regulation 6 of the RLDC fees regulations 2009 provides that:-
 - "(2) The capital cost admitted by the Commission after prudence check shall form the basis for determination of charges."
- 10. The petitioner has claimed capital cost of ₹ ₹3071.14 lakh as on 31.3.2009 for the purpose of tariff as admitted vide order dated 17.3.2011 in Petition No. 94/2010. The same has been considered as the opening capital cost as on 1.4.2009 for determination of tariff in accordance with Regulation 6 of the RLDC fees regulations 2009.

Additional Capital Expenditure



- 11. Clause 1 of Regulation 7 of the RLDC fees regulations 2009 provides as follows:-
 - "(1) The capital expenditure incurred or projected to be incurred after the date of commercial operation may, in its discretion, be admitted by the Commission, subject to prudence check:

Provided that any expenditure on acquiring the minor items or the assets like tools and tackles, furniture, air-conditioners, voltage stabilizers, refrigerators, coolers, fans, washing machines, heat convectors, mattresses, carpets etc. brought after the date of commercial operation shall not be considered for additional capitalization for determination of fees and charges."

12. The capital expenditure (including additional capital expenditure) allowed to SRLDC, vide order dated 17.3.2011 in Petition No. 94/2010, is as under:

(₹ in lakh)

						,
	As on	2009-10	2010-11	2011-12	2012-13	2013-14
	31.3.2009					
Gross Block	3071.14	3071.14	3104.68	3148.68	4547.68	6061.68
Additional Capital		33.54	44.00	1399.00	1514.00	155.00
Expenditure allowed						
vide petition # 94/2010						
Capital cost allowed		3104.68	3148.68	4547.68	6061.68	6216.68

13. The additional capital expenditure actually incurred during the control period 2009-14, as per Auditor Certificate dated 10.7.2015 submitted vide affidavit dated 13.8.2015, is as under:-

	As on	2009-10	2010-11	2011-12	2012-13	2013-14
	31.3.2009					
Gross Block	3071.14	3071.14	3058.55	3112.1	3117.19	3271.87
Actual	-	32.14	57.2	44.28	169.02	54.12
Additional						
Capital						
Expenditure						
claimed						
Assets	-	44.73	3.65	39.19	14.34	652.49
Decapitalised						
Capital cost		3058.55	3112.1	3117.19	3271.87	2673.5
claimed						

14. The year wise detail of additional capital expenditure incurred is as under:-

S.	Description	2009-10	2010-11	2011-12	2012-13	2013-14
No.						
1	Free Hold Land	-	-	-	-	-
2	Lease Hold Land	-	-	-	-	-
3	Building & Other Civil Works	-	-	0.44	2.92	-
4	Auxilliary Power System	0.26	2.07	0.67	8.95	-
5	Office Furniture & furnishing (including communication equipment)	6.43	6.81	3.31	1.45	9.99
6	Others	-	1.85	-	-	-
7	IT Equipments (SCADA Hardware with Test Equipments and Spares)	25.45	34.11	27.23	101.56	31.94
8	Software (IT equipments)	-	12.36	12.63	54.14	12.19
	TOTAL claimed	32.14	57.20	44.28	169.02	54.12

- 15. The petitioner has submitted the following reasons for variation in the actual capital expenditure incurred from CAPEX allowed by CERC:
- (i) The RLDCs and NLDC are Control Centre based organizations. The SCADA/EMS, IT system and other facilities have been established for smooth operation of the functions comprising of system operation and market operation in real time, operational planning, post operation analysis, scheduling, energy accounting, reporting systems, etc. The CAPEX requirements are need based and lumpy in nature. In case of SCADA systems it is for up gradation of existing systems at an interval of five to seven years. The Hon'ble Commission has recognized this requirement and has allowed a faster depreciation rate so that replacement can be carried out in about seven years.
- (ii) A CAPEX of Rs 3145 lakh was approved for 2009-14. Major part of this amounting to Rs.2510 lakh was for up gradation of the existing SCADA/ EMS system of SRLDC during 2010-11 to 2012-13. Initially the process of up gradation of SCADA system was taken up only for the RLDCs. However, at the subsequent developments at the Regional Power Committee forum it was desired by the constituents that the Regions take up the up gradation of SCADA system in a unified manner to ensure

seamless data integration in the overall interest of all the SLDCs and RLDCs.

(iii) POWERGRID filed a petition on this issue (Petition no. 32/MP/2011) wherein, the Hon'ble Commission directed that the projects for RLDC and SLDCs in respective regions be implemented in an integrated and compatible manner to obviate any operational problem in future.

(iv) As per the directions of the Hon'ble Commission, it was decided to go ahead with single NIT for all the constituents of Southern Region along with SRLDC. The NOA for the SCADA/EMS system could be placed on 31.12.2012 with a total completion period of 15 months including parallel operation.

It is to also mention that the award cost of the SCADA systems have come down from approved CAPEX of Rs 2510 lakh to Rs.1281 lakh. This is due to the downward trend in the prices of the electronics.

- 16. The Commission observed that RLDCs should have assessed the projected expenditure realistically while making the application for approval of fees and charges. During the course of hearing on 31.3.2015, the Commission asked the representative of POSOCO to explain non-utilisation of fees and charges approved by the Commission.
- 17. The representative of POSOCO submitted as under:-
- (a) The orders approving the fees and charges were issued by the Commission in 2011, by which time considerable part of the control period was already over;
- (b) Actual capital expenditure was mainly on account of integrated implementation of various SCADA/EMS projects for RLDCs and SLDCs which was incurred subsequent to the order dated 28.12.2011, in Petition No. 32/MP/2011, filed by PGCIL;

- (c) During the tariff period there was a reduction of prices of the electronics items leading to an approximate variation of 30%;
- (d) The CAPEX requirements are need based and lumpy in nature and that the Commission has recognized this requirement and allowed a faster depreciation rate so that replacement can be carried out in about seven years; and
- (e) The approved capital expenditure also included WAMS and ERP project which have been taken up for implementation by PGCIL.
- 18. Accordingly, the details of additional capital expenditure allowed are given as below. The expenditure on office furniture and furnishing has been disallowed in terms of proviso to Clause 1 of Regulation 7 of the RLDC fees regulations 2009.

(₹ in lakh)

S. No.	Description	2009-10	2010-11	2011-12	2012-13	2013-14
1	Free Hold Land	-	-	•	•	-
2	Lease Hold Land	_	-	ı	ı	-
3	Building & Other Civil Works	-	-	0.44	2.92	-
4	Auxilliary Power System	0.26	2.07	0.67	8.95	-
5	Office Furniture & furnishing (including communication equipment)	-	-	1	1	-
6	Others	-	1.85	•	•	-
7	IT Equipments (SCADA Hardware with Test Equipments and Spares)	25.45	34.11	27.23	101.56	31.94
8	Software (IT equipments)	-	12.36	12.63	54.14	12.19
	TOTAL add cap allowed	25.71	50.39	40.97	167.57	44.13
	Decapitalisation allowed	44.73	3.65	39.19	14.34	652.49
	Net add cap allowed	-19.02	46.74	1.78	153.23	-608.36

19. The capital expenditure (including additional capital expenditure) allowed to SRLDC is as under:

	As on 31.3.2009	2009-10	2010-11	2011-12	2012-13	2013-14
Gross Block	3071.14	3071.14	3052.12	3098.86	3100.64	3253.87
Additional Capital		-19.02	46.74	1.78	153.23	-608.36
Expenditure allowed						
Capital cost allowed	3071.14	3052.12	3098.86	3100.64	3253.87	2645.51

DEBT- EQUITY RATIO

- 20. Regulation 8 of the RLDC fees regulations 2009 provides as under:-
- "(1) The actual debt: equity ratio appearing in the books of accounts as on the date of transfer shall be considered for the opening capital cost of National Load Despatch Centre and Regional Load Despatch Centres.
- (2) For an investment made on or after the date of transfer, if the equity actually deployed is more than 30% of the capital cost, equity in excess of 30% shall be treated as normative loan:

Provided that where equity actually deployed is less than 30% of the capital cost, the actual equity shall be considered for determination of charges:

Provided further that the equity invested in foreign currency shall be designated in Indian rupees on the date of each investment.

Explanation.- The premium, if any, raised by the Power System Operation Company while issuing share capital and investment of internal resources created out of its free reserve, for the funding of the capital expenditure, and funds created out of the LDC Development Fund as approved by the Commission shall be reckoned as paid up capital for the purpose of computing return on equity, provided such premium amount and internal resources are actually utilised for meeting the capital expenditure."

- 21. The debt: equity ratio as on 31.3.2009 admitted by the Commission vide order dated 17.3.2011 in Petition No. 94/2010 has been considered as on 1.4.2009 for determination of tariff in accordance with the Regulation 8 of the RLDC fees regulations 2009.
- 22. Debt-equity ratio of 70:30 has been adopted for the additional capital expenditure and accordingly equity base for different years of the tariff period has been determined.

Return on Equity ("ROE")

23. Regulation 12 of the RLDC fees regulations provides that:-

- "12. Return on equity. (1) Return on equity shall be computed in Rupee term on equity base determined in accordance with Regulation 8 of these regulations.
 - (2) Return on equity shall be computed on pre-tax base rate of 16% to be grossed up as per the sub-clause (3) of this regulation.
 - (3) The rate of return on equity shall be computed by grossing up the base rate with the normal tax rate for the financial year 2009-10 applicable to the Power System Operation Company:

Provided that return on equity with respect to the actual tax rate applicable to the Power System Operation Company in line with the provisions of the relevant Finance Acts of the respective year during control period shall be trued up at the end of the control period.

(4) Rate of return on equity shall be rounded off to three decimal points and be computed as per the formula given below:-

Rate of pre-tax return on equity = Base rate / (1-t)

Where t is the applicable tax rate in accordance with sub clause (3)."

- 24. As per para 12(c)(vii) of the petition, Debt portion of the capital cost has been financed from LDC development fund and Equity portion has been met from own resources.
- 25. MAT rate has been applied for working out the pre-tax ROE for the year 2009-10 and corporate tax rate for the respective year has been applied for the remaining years of the control period.
- 26. The ROE as trued up and allowed is as follows:-

(₹ in lakh)

Return on Equity	2009-10	2010-11	2011-12	2012-13	2013-14
Approved vide order dated	104.27	107.09	159.55	265.47	326.15
17.3.2011					
Claimed by the petitioner	104.22	106.22	108.61	116.19	127.02
Allowed after truing up in this	81.40	102.17	102.72	108.23	94.22
order					

Interest on Loan ("IoL")

27. Regulation 13 of the RLDC fees regulations 2009 provide the methodology for working out weighted average rate of Interest on Loan. The Commission in its earlier

order dated 17.3.2011 in Petition No. 94/2010 has observed that:-

- "...The interest on Loan has been calculated on the basis of the interest rate prevailing as on 1.4.2009. Any change in rate of Interest subsequent to 1.4.2009 will be considered at the time of truing up."
- 28. The petitioner has submitted the weighted average rate of IoL, based on its actual loan portfolio and rate of interest. Accordingly, the IoL has been calculated based on actual interest rate submitted by the petitioner, in accordance with the Regulation 13 of the RLDC fees regulations 2009.
- 29. As mentioned in para 24 above, debt portion of the capital cost has been financed from LDC development fund, therefore, no loL is being allowed on the Add-Cap for 2009-14. The details of weighted average rate of interest are placed in Annexure-1. The loL worked out is as follows:-

(₹ in lakh)

					(\
Interest on Loan	2009-10	2010-11	2011-12	2012-13	2013-14
Approved vide order dated	39.75	18.98	12.52	15.87	7.65
17.3.2011					
Claimed by the petitioner	27.46	10.29	2.43	0.00	0.00
Allowed after truing up in this	27.46	9.71	1.87	0.00	0.00
order					

Depreciation

30. The depreciation has been worked out as per the methodology provided in the Regulation 14 of the RLDC fees regulations 2009. The depreciation allowed is as follows:-

Depreciation	2009-10	2010-11	2011-12	2012-13	2013-14
Approved vide order dated	593.58	601.75	763.61	1091.38	1280.16
17.3.2011					
Claimed by the petitioner	590.39	535.53	256.47	193.14	70.72
Allowed after truing up in this	590.08	594.28	523.57	94.98	0.00
order					

Operation & Maintenance Expenses ("O&M Expenses")

31. The summary of O&M expenses allowed during the control period 2009-14 is as under:

(₹ in lakhs)

	2009-10	2010-11	2011-12	2012-13	2013-14
Repairs and maintenance Expenses	232.47	234.91	190.06	50.49	53.38
Administrative and general expenses, etc	127.62	134.92	142.64	150.80	159.42
Total O&M Expenses	360.09	369.83	332.7	201.29	212.80

32. Against the above the summary of actual O&M expenses incurred by the petitioner during the control period 2009-14 is as under:-

	2009-10	2010-11	2011-12	2012-13	2013-14
Repairs and maintenance expenses	224.31	207.61	222.22	251.54	277.15
Administrative and general expenses, etc	264.54	224.26	267.41	370.93	399.42
Total O&M Expenses	488.85	431.87	489.63	622.47	676.57

- 33. The petitioner has submitted the following reasons for variation in the actual expenses from the approved expenses:
- (i) Completion of up-gradation existing SCADA system was originally envisaged in the year 2012 13 and thereby no AMC charges were considered in the CERC approved charges under the head "Repair & Maintenance". As the implementation of new SCADA project got delayed, there was a need for AMC of the existing SCADA system. Accordingly AMC services were availed from the OEM at an award value of INR. 465.63 Lakh for the period from January'12 to March'14. Thereby there is an increase in Repair & Maintenance charges during the years 2012 13 & 2013 14.
- (ii) The reason for variation in the actual expenses from the Administrative and General expenses approved by Hon'ble CERC was due to the fact that Legal, Communication and

Travel expenses increased due to various developments in Indian Power Sector (System Operation & Market Operation) wherein the issues raised by the Regional Entities were to be resolved at various legal forum. Also, there was increase of the expenses on account of Electricity, watch & ward, insurance and etc. The above actual O&M expenses includes -

- (a) The rebate offered to customers (Cash discount/ payment on time discount of about 48.52 lakh & 62.23 lakh during the years 2011-12 & 2012-13 respectively.
- (b) Capital Expenditure of about 72 lakh on assets not owned by POSOCO, like PSS/E software licenses procured for the SR constituents.
- 34. Clause 4 of Regulation 15 of the RLDC fees regulations provides that:-
- "(4) The actual expenditure towards Annual Maintenance Contract (AMC), after prudence check, shall be considered in arriving at the Operation and Maintenance Expenses during 2009-10 to 2013-14"
- 35. As there has been increase in R&M expenses due to AMC of SCADA and increase in administrative and general expenses is due to increase in Legal, communication and travel expenses, therefore, the actual O&M expenses incurred by the petitioner have been allowed.

HUMAN RESOURCE EXPENSES

36. The summary of human resource expenses allowed by CERC during the control period 2009-14 is as under:

	2009-10	2010-11	2011-12	2012-13	2013-14
Normalised HR- Cost as per RLDC	828.14	875.51	925.59	978.54	1034.51
fees Regulations					
HR Cost for additional man power	0.0	68.22	114.27	141.48	180.44
requirement					
Total HR Expenses	828.14	943.74	1039.86	1120.01	1214.95
No. of Employees (Executive and	71	77	81	83	86
Nonexecutive)					

37. The summary of actual human resource expenses incurred during the control period 2009-14 is as under:-

Particulars		2009-10	2010-11	2011-12	2012-13	2013-14
Total HR Expenses	(₹ in lakhs)	1049.33	1240.62	1359.53	1483.49	1321.19
No. of Employees (a beginning of each ye		70	73	75	76	66

- 38. The petitioner has submitted the reasons for increase in the actual expenses from the expenses approved by CERC as given below:-
- (i) The HR expenses were calculated as per the regulation while keeping provisions of 50% increase in employee Salary in the year 2007- 08 and 2008-09 on account of pay revision whereas the increase in the wages was much higher. This has resulted in the increase in HR expenses.
- (ii) POSOCO is a subsidiary of POWERGRID. The employees posted in POSOCO are on secondment basis from POWERGRID and their total emoluments are protected. The manpower under the executive category has been added at regular intervals. During 2009 14, 14 executives have been posted in SRLDC at induction level, i.e. Engineer Trainee. Further strengthening is being done every year to meet the specialized manpower requirement on a sustained basis. The increase in manpower is being done gradually at the induction level to ensure career progression of the employees.
- 39. In view the justification submitted by the petitioner, the actual HR expenses incurred by the petitioner has been allowed.

					(
	2009-10	2010-11	2011-12	2012-13	2013-14
Allowed after truing up in this	1049.33	1240.62	1359.53	1483.49	1321.19
order					

Interest on Working Capital ("IWC")

40. The IWC has been worked out as per the methodology provided in the Regulation 17 of the RLDC fees regulations 2009 and allowed as under:-

(₹ in lakh)

Interest on Working Capital	2009-10	2010-11	2011-12	2012-13	2013-14
Approved vide order dated	71.99	81.65	92.20	103.69	114.24
17.3.2011					
Claimed by the petitioner	73.59	80.27	85.57	109.13	106.29
Allowed after truing up in this order	72.92	76.05	79.29	93.35	96.81

NLDC CHARGES

- 41. Regulation 18 (3) of the RLDC fees regulations provides for apportionment of the NLDC charges and corporate office expenses among the RLDCs as under:
 - "(3) NLDC charges and corporate office expenses shall be apportioned to the Regional Load Despatch Centre on the basis of the demand served in the respective region."
- 42. In accordance with the above provision, NLDC charges as approved in petition No. 524/2014 have been apportioned among the five Regional Load Despatch Centres to be recovered along with their fees and charges.

APPROVED RLDC FEES AND CHARGES FOR THE CONTROL PERIOD 2009-14

43. The detailed computation of the various components of the trued up Fees and charges for Southern Regional Load Despatch Centre allowed during the control period 2009-14 is summarized as under:

	2009-10	2010-11	2011-12	2012-13	2013-14
Depreciation					
Opening Gross Block	3071.14	3052.12	3098.86	3100.64	3253.87
Addition during 2009-14	-19.02	46.74	1.78	153.23	-608.36
Closing Gross Block	3052.12	3098.86	3100.64	3253.87	2645.51
Average Gross Block	3061.63	3075.49	3099.75	3177.26	2949.69



Rate of Depreciation	19.2733%	19.3232%	19.3488%	19.3964%	20.1401%
Depreciable Value (excluding IT	365.08	353.18	353.22	353.76	296.07
equipments and softwares)					
Depreciable value of IT equipments	2655.99	2683.07	2707.29	2784.19	2620.73
and softwares					
Total Depriciable Value	3021.07	3036.25	3060.50	3137.95	2916.79
Depreciation	590.08	594.28	523.57	94.98	0.00
Interest on Loan					
Gross Normative Loan	2646.00	2646.00	2646.00	2646.00	2646.00
Cumulative Repayment upto	1268.88	1858.96	2453.24	2646.00	2646.00
Previous Year					
Net Loan-Opening	1377.12	787.04	192.76	0.00	0.00
Addition due to Additional	0.00	0.00	0.00	0.00	0.00
Capitalisation					
Repayment during the year	590.08	594.28	192.76	0.00	0.00
Net Loan-Closing	787.04	192.76	0.00	0.00	0.00
Average Loan	1082.08	489.90	96.38	0.00	0.00
Weighted Average Rate of Interest	2.5379%	1.9823%	1.9362%	2.1009%	1.8170%
on Loan					
Interest	27.46	9.71	1.87	0.00	0.00
Return on Equity					
Opening Equity	425.14	419.43	433.46	433.99	479.96
Addition due to Additional	-5.71	14.02	0.53	45.97	-182.51
Capitalisation					
Closing Equity	419.43	433.46	433.99	479.96	297.45
Average Equity	422.29	426.44	433.72	456.97	388.70
Return on Equity (Base Rate)	16.00%	16.00%	16.00%	16.00%	16.00%
Tax rate for the respective years	16.995%	33.217%	32.445%	32.445%	33.990%
Rate of Return on Equity (Pre Tax)	19.276%	23.958%	23.684%	23.684%	24.239%
Return on Equity (Pre Tax)	81.40	102.17	102.72	108.23	94.22
Interest on Working Capital					
NLDC Charges	27.36	47.61	39.89	50.90	66.92
O & M Expenses Excluding Human	40.74	35.99	40.80	51.87	56.38
Resource Expenses		33.33		0	00.00
Human Resouce Expenses	87.44	103.39	113.29	123.62	110.10
Receivables	439.72	504.34	505.88	502.22	498.63
Total	595.26	691.33	699.86	728.62	732.03
Rate of Interest	12.25%	11.00%	11.33%	12.81%	13.23%
Interest	72.92	76.05	79.29	93.35	96.81
merest	72.52	7 0.03	75.25	33.33	30.01
Annual Fees and Charges					
Depreciation	590.08	594.28	523.57	94.98	0.00
Interest on Loan	27.46	9.71	1.87	0.00	0.00
Return on Equity	81.40	102.17	102.72	108.23	94.22
Interest on Working Capital	72.92	76.05	79.29	93.35	96.81
O & M Expenses Excluding Human	488.85	431.87	489.63	622.47	676.57
Resource Expenses	155.55	101.07	100.00	022. - 1	0,0.07
Human Resouce Expenses	1049.33	1240.62	1359.53	1483.49	1321.19
NLDC Charges & Corporate Office	328.28	571.37	478.66	610.80	803.00
expenses	323.23	0	0.00	2.0.00	330.00

44. The total truing up liability due to the variation in the trued up charges and the charges allowed vide order No. 94/2010 is as under:

(₹ in lakhs)

	2009-10	2010-11	2011-12	2012-13	2013-14
Fees and Charges allowed vide order	2620.71	2935.81	3353.09	3877.84	4306.30
no. 94/2010					
Trued up fees and charges	2638.32	3026.07	3035.28	3013.33	2991.79
Truing up liability	17.61	90.26	-317.81	-864.51	-1314.51

45. The petitioner has also claimed Foreign Exchange Rate Variation (FERV) of Rs. 128.35 lakhs on the foreign loan during the 2009-14 control period as under:-

Details	2009-10	2010-11	2011-12	2012-13	2013-14	Total
FERV SRLDC-IBRD-II	7.71	5.22	16.08	37.48	58.58	125.07
FERV NLDC Portion	0	0	-0.05	0.76	2.57	3.28
Total FERV	7.71	5.22	16.03	38.24	61.15	128.35

- 46. In accordance with para 5.4 of the Statement of Reasons in the RLDC fees regulations 2009, the foreign exchange rate variation corresponding to the normative foreign debt, in the relevant year on year-to-year basis as expense in the period in which it arises shall be recoverable.
- 47. The representative of POSOCO, during the hearing on 31.3.2015, requested the Commission to allow it to refund the excess amount of fees and charges recovered from the beneficiaries along with interest in one instalment, within three months from the date of approval by the Commission, instead of the six instalments as provided in the RLDC fees regulations 2009.
- 48. Taking into consideration the submissions made by the RLDCs in the petitions and by the representative of POSOCO during the hearing, the Commission directed the petitioner to refund 95% of the refundable fees and charges as specified in the petition in case of NLDC, NRLDC, SRLDC, WRLDC and ERLDC along with interest

in one instalment within two months. The interest on refundable amount is to be worked out on yearly basis till the amount is refunded in one instalment. However, in case of NERLDC, shortfall in fees and charges can be recovered after issue of final order.

49. This order disposes of Petition No.519/TT/2014.

Sd/-(A.S. Bakshi) Member Sd/-(A. K. Singhal) Member Sd/-(Gireesh B. Pradhan) Chairperson

Annexure 1

	CALCULATION OF WEIGHTED AVERAGE RATE OF INTEREST ON LOAN								
					(R	s. in Lacs)			
	Details of Loan	2009-10	2010-11	2011-12	2012-13	2013-14			
1	IBRD- II								
	Gross loan opening	2646.00	2646.00	2646.00	2646.00	2646.00			
	Cumulative Repayment upto DOCO/previous year	288.99	417.35	553.98	699.41	854.26			
	Net Loan-Opening	2357.01	2228.65	2092.02	1946.59	1791.74			
	Additions during the year	0.00	0.00	0.00	0.00	0.00			
	Repayment during the year	128.36	136.62	145.44	154.84	164.81			
	Net Loan-Closing	2228.65	2092.02	1946.59	1791.74	1626.94			
	Average Loan	2292.83	2160.34	2019.31	1869.16	1709.34			
	Rate of Interest	2.54%	1.98%	1.94%	2.10%	1.82%			
	Interest	58.19	42.82	39.10	39.27	31.06			
	Rep Schedule		30 Half y	early Installn	nents from	15.12.2006			
	Total Loan								
	Gross loan opening	2646.00	2646.00	2646.00	2646.00	2646.00			
	Cumulative Repayment upto DOCO/previous year	288.99	417.35	553.98	699.41	854.26			
	Net Loan-Opening	2357.01	2228.65	2092.02	1946.59	1791.74			
	Additions during the year	0.00	0.00	0.00	0.00	0.00			
	Repayment during the year	128.36	136.62	145.44	154.84	164.81			
	Net Loan-Closing	2228.65	2092.02	1946.59	1791.74	1626.94			
	Average Loan	2292.83	2160.34	2019.31	1869.16	1709.34			
	Rate of Interest	2.54%	1.98%	1.94%	2.10%	1.82%			
	Interest	58.19	42.82	39.10	39.27	31.06			