CENTRAL ELECTRICITY REGULATORY COMMISSION **NEW DELHI**

Petition No. 706/TT/2020

Coram:

Shri I. S. Jha, Member Shri Arun Goyal, Member Shri Pravas Kumar Singh, Member

Date of Order: 12.09.2021

In the matter of:

Approval under Regulation 86 of the Central Electricity Regulatory Commission (Conduct of Business) Regulations, 1999 and truing up of transmission tariff of the 2014-19 period under the Central Electricity Regulatory Commission (Terms and Conditions of Tariff) Regulations, 2014 and determination of transmission tariff of the 2019-24 period under the Central Electricity Regulatory Commission (Terms and Conditions of Tariff) Regulations, 2019 for the Transmission System associated with Auraiya Gas Power Project in Northern Region.

And in the matter of:

Power Grid Corporation of India Limited. "SAUDAMINI", Plot No-2, Sector-29, Gurgaon-122001 (Haryana).

.....Petitioner

Versus

- 1. Rajasthan Rajya Vidyut Prasaran Nigam Limited, Vidvut Bhawan, Vidvut Marg, Jaipur-302005.
- 2. Ajmer Vidyut Vitran Nigam Limited, 132 kV, GSS RVPNL Sub-station Building, Caligiri Road, Malviva Nagar, Jaipur-302017 (Rajasthan).
- 3. Jaipur Vidyut Vitran Nigam Limited, 132 kV, GSS RVPNL Sub-station Building, Caligiri Road, Malviya Nagar, Jaipur-302017 (Rajasthan).
- 4. Jodhpur Vidyut Vitran Nigam Limited, 132 kV, GSS RVPNL Sub-station Building, Caligiri Road, Malviya Nagar, Jaipur-302017 (Rajasthan).
- 5. Himachal Pradesh State Electricity Board, Vidyut Bhawan, Kumar House Complex Building II, Shimla-171004
- 6. Punjab State Electricity Board,



The Mall. Patiala-147001.

- 7. Haryana Power Purchase Centre, Shakti Bhawan, Sector-6, Panchkula-134109 (Harvana).
- 8. Power Development Department, Govt. of Jammu & Kashmir, Mini Secretariat, Jammu.
- 9. Uttar Pradesh Power Corporation Limited, (Formerly Uttar Pradesh State Electricity Board) Shakti Bhawan, 14, Ashok Marg, Lucknow-226001.
- 10. Delhi Transco Limited, Shakti Sadan, Kotla Road, New Delhi-110002.
- 11. BSES Yamuna Power Limited. BSES Bhawan, Nehru Place, New Delhi.
- 12. BSES Raidhani Power Limited. BSES Bhawan, Nehru Place, New Delhi.
- 13. Tata Power Delhi Distribution Limited. 33 kV sub-station Building, Hudson Lane, Kingsway Camp, North Delhi-110009.
- 14. Chandigarh Administration, Sector -9, Chandigarh.
- 15. Uttarakhand Power Corporation Limited, Urja Bhawan, Kanwali Road, Dehradun.
- 16. North Central Railway, Allahabad.
- 17. New Delhi Municipal Council, Palika Kendra, Sansad Marg, New Delhi-110002.

.....Respondent(s)

For Petitioner : Shri S. S. Raju, PGCIL

Shri D. K. Biswal, PGCIL

Shri Ved Prakash Rastogi, PGCIL

Shri Amit Yadav, PGCIL



For Respondents: None

ORDER

The Petitioner, Power Grid Corporation of India Limited, a deemed transmission licensee, has filed the instant petition for truing up of the capital expenditure of the 2014-19 tariff period under the Central Electricity Regulatory Commission (Terms and Conditions of Tariff) Regulations, 2014 (hereinafter referred to as "the 2014 Tariff Regulations") and for determination of transmission tariff for the period from 1.4.2019 to 31.3.2024 under the Central Electricity Regulatory Commission (Terms and Conditions of Tariff) Regulations, 2019 (hereinafter referred to as "the 2019 Tariff Regulations") of the Transmission System associated with Auraiya Gas Power Project (hereinafter referred to as "the transmission system") in Northern Region.

- 2. The Petitioner has made the following prayers in the petition:
 - "1) Approve the trued up Transmission Tariff for 2014-19 block and transmission tariff for 2019-24 block for the assets covered under this petition, as per para 7 and 8 above.
 - 2) Allow add-cap claimed during 2014-19 & 2019-24 already approved vide order dated 11.12.2015 and also fresh add- cap projected during 2019-24.
 - 3) Allow the petitioner to recover the shortfall or refund the excess Annual Fixed Charges, on account of Return on Equity due to change in applicable Minimum Alternate/Corporate Income Tax rate as per the Income Tax Act, 1961 (as amended from time to time) of the respective financial year directly without making any application before the Commission as provided in Tariff regulations 2014 and tariff regulation'19 as per para 7 and 8 above for respective block.
 - Further it is submitted that deferred tax liability before 01.04.2009 shall be recoverable from the beneficiaries or long term customers / DIC as the case may be, as and when the same is materialized as per regulation 49 of 2014 and regulation 67 of 2019 tariff regulation. The petitioner may be allow to recover the deferred tax liability materialised directly without making any application before the commission as provided in the regulation.
 - 4) Approve the reimbursement of expenditure by the beneficiaries towards petition filing fee, and expenditure on publishing of notices in newspapers in terms of Regulation 70 (1) Central Electricity Regulatory Commission (Terms and Conditions of Tariff) Regulations, 2019, and other expenditure (if any) in relation to the filing of

petition.

- 5) Allow the Petitioner to bill and recover Licensee fee and RLDC fees and charges, separately from the respondents in terms of Regulation 70 (3) and (4) Central Electricity Regulatory Commission (Terms and Conditions of Tariff) Regulations, 2019.
- 6) Allow the Petitioner to bill and adjust impact on Interest on Loan due to change in Interest rate on account of floating rate of interest applicable during 2019-24 period, if any, from the respondents.
- 7) Allow the Petitioner to recover FERV on the foreign loans deployed as provided under clause 68 of the Tariff Regulations, 2019.
- 8) Allow the Petitioner to file a separate petition before Hon'ble Commission for claiming the overall security expenses and consequential IOWC on that security expenses as mentioned at para 8.5 and 8.6 above.
- 9) Allow the Petitioner to claim the capital spares at the end of tariff block as per actual.
- 10) Allow the Petitioner to bill and recover GST on Transmission Charges separately from the respondents, if GST on transmission is withdrawn from negative list at any time in future. Further, any taxes including GST and duties including cess etc. imposed by any statutory/Govt./municipal authorities shall be allowed to be recovered from the beneficiaries.

and pass such other relief as Hon'ble Commission deems fit and appropriate under the circumstances of the case and in the interest of justice"

3. **Backdrop of the case**

- a) The Investment Approval (I.A.) for setting up transmission system associated with Gas Turbine Projects at Kawas, Auraiya and Anta was accorded by Ministry of Power (MoP) vide letter dated 21.10.1986 at an estimated cost of ₹18918.00 lakh, including an IDC of ₹810.00 lakh. The apportioned cost in respect of the transmission system included in the approval was ₹10061.00 lakh, including an IDC of ₹450.00 lakh.
- b) Subsequently, I.A. for setting up the transmission system was accorded by MoP vide letter dated 5.3.1993 at an estimated cost of ₹10543.00 lakh, including an IDC of ₹650.00 lakh. Approval for revised I.A. was accorded by MoP vide letter dated 16.3.1995 at cost of ₹12013.00 lakh, including O&M Expenses of ₹943.00 lakh and exchange rate variation (non-plan) of ₹1193.00 lakh. The total cost of the transmission system was, thus, ₹10820.00 lakh, excluding exchange rate variation of ₹1193.00 lakh, but including an IDC of ₹1301.00 lakh.

- c) The tariff in respect of the transmission system was notified by MoP vide notification dated 16.11.1998 on basis of total cost of ₹9863.00 lakh which was further revised to ₹10162.00 lakh by MoP vide notification dated 14.5.1999 after considering the Additional Capital Expenditure (ACE) of ₹299.00 lakh. The tariff notified by MoP was valid up to 31.3.2002. However, as the terms and conditions for tariff determination notified by the Commission came into effect on 1.4.2001, the transmission charges approved by MoP were rendered valid up to 31.3.2001.
- d) The Petitioner has built the transmission system with dates of commercial operation (COD) of individual elements as follows:

Particulars	COD	Actual Line length in kms
Transmission Line		
220 kV Auraiya-Sikandara D/C Transmission	1.4.1989	182.176
line	1.7.1989	
CktI and CktII		
220 kV Auraiya-Agra D/C Transmission line	7.3.1990	165.835
CktI and CktII	19.12.1990	
400 kV Agra-Ballabgarh S/C Transmission line	1.12.1991	181.137
Sub-station		Number of bays
Agra Sub-station		
400 kV Auraiya-I Bay	7.3.1990	1
400 kV Auraiya-II Bay	19.12.1990	1
400 kV BLB	16.12.1991	1
Sikandra Sub-station		
220 kV Auraiya-I Bay	27.3.1989	1
220 kV Auraiya-II Bay	9.6.1989	1
Ballabgarh Sub-station		
400 kV Agra Bay	26.12.1991	1

- e) The transmission tariff of the 2001-04 tariff period with respect to the transmission system was allowed vide order dated 31.7.2003 in Petition No. 8/2002 by considering the gross block of ₹11454.80 lakh, including FERV of ₹1291.94 lakh up to 31.3.2001.
- f) The transmission tariff for the 2004-09 tariff period was initially allowed vide order dated 12.12.2005 in Petition No. 105/2004 by considering the gross block of ₹11733.84 lakh and the same was subsequently revised vide order

dated 29.2.2008 by way of implementation of the judgment of Appellate Tribunal for Electricity dated 4.10.2006 in Appeal No. 135/2005.

- The transmission tariff for the 2009-14 tariff period was allowed vide g) order dated 15.9.2011 in Petition No. 108/2009 which was subsequently trued-up and tariff for the 2014-19 tariff period allowed vide order dated 11.12.2015 in Petition No. 537/TT/2014.
- 4. The Respondents are distribution licensees, power departments and transmission licensees, which are procuring transmission services from the Petitioner, mainly beneficiaries of Northern Region.
- 5. The Petitioner has served the petition on the Respondents and notice regarding filing of this petition has been published in the newspapers in accordance with Section 64 of the Electricity Act, 2003. No comments or suggestions have been received from the general public in response to the aforesaid notices published in the newspapers. None of the Respondents have filed their reply in the matter.
- 6. The hearing in this matter was held on 9.7.2021 through video conference and the order was reserved.
- 7. This order is issued considering the submissions made by the Petitioner in the petition vide affidavit dated 6.1.2020 and Petitioner's affidavit dated 12.2.2021 filed in compliance of Technical Validation letter.
- 8. Having heard the representatives of the Petitioner and after perusal of the materials on record, we proceed to dispose of the petition.

TRUING UP OF ANNUAL FIXED CHARGES FOR THE 2014-19 TARIFF PERIOD

9. The details of the trued-up transmission charges claimed by the Petitioner in respect of the transmission system for the 2014-19 tariff period are as follows:

(₹ in lakh)

Particulars	2014-15	2015-16	2016-17	2017-18	2018-19
Depreciation	248.00	247.99	253.73	270.26	290.66
Interest on Loan	0.00	0.00	0.00	0.00	0.00
Return on Equity	1043.47	1048.26	1051.27	1059.93	1073.33
Interest on Working Capital	61.28	62.45	63.74	65.43	67.37
O&M Expenses	571.25	590.39	610.09	630.13	651.23
Total	1924.00	1949.09	1978.83	2025.75	2082.59

10. The details of the trued-up Interest on Working Capital (IWC) claimed by the Petitioner in respect of the transmission system for the 2014-19 tariff period are as follows:

(₹ in lakh)

Particulars	2014-15	2015-16	2016-17	2017-18	2018-19
O&M Expenses	47.60	49.20	50.84	52.51	54.27
Maintenance Spares	85.69	88.56	91.51	94.52	97.68
Receivables	320.67	324.85	329.81	337.63	347.10
Total Working Capital	453.96	462.61	472.16	484.66	499.05
Rate of Interest (in %)	13.50	13.50	13.50	13.50	13.50
Interest on Working Capital	61.28	62.45	63.74	65.43	67.37

Capital Cost

- 11. The capital cost of the transmission system has been calculated in accordance with Regulation 9(3) and Regulation 9(6) of the 2014 Tariff Regulation. The Commission vide order dated 11.12.2015 in Petition No. 537/TT/2014 admitted the capital cost as on 1.4.2014 of ₹12519.30 lakh.
- 12. The Petitioner had projected ACE of ₹449.62 lakh and projected decapitalisation of ₹17.91 lakh at the time of determination of tariff for the 2014-19 tariff period and the same was allowed. Accordingly, the capital cost considered vide order dated 11.12.2015 in Petition No. 537/TT/2014 for tariff computation is as follows:

(₹ in lakh)

Admitted		A	CE				Admitted		
Capital	2014-	2015-16	2016-17	2017-18	2014-15	2015-16	2016-17	2017-18	Capital
Cost (as	15								Cost (as
on									on
1.4.2014)									31.3.2019)
12519.30	66.62	0.00	171.00	212.00	3.18	0.00	0.00	14.73	12951.01

13. The capital cost allowed by the Commission as on 1.4.2014 vide order dated 11.12.2015 in Petition No. 537/TT/2014 for the transmission system has been considered as opening capital cost as on 1.4.2014 for determination of tariff, in accordance with the 2014 Tariff Regulations.

Additional Capital Expenditure

The details of ACE and de-capitalisation during the 2014-19 tariff period as claimed by the Petitioner in respect of the transmission system are as follows:

Capital		ACE		De	on	Capital	
Cost (as	2016-17	2017-18	2018-19	2016-17	2017-18	2018-19	Cost (as
on							on
1.4.2014)							31.3.2019)
12519.30	124.26	194.84	182.38	3.18	14.73	0.00	13002.87

- 15. The Petitioner has submitted that ACE and de-capitalisation claimed are on account of replacement of old equipment due to obsolesce of technology and the same were admitted by the Commission vide order dated 11.12.2015 in Petition No. 537/TT/2014 under Regulations 14(3)(vii) and 14 (3)(ix) of the 2014 Tariff Regulations. The Petitioner has further submitted that ACE allowed during the 2014-19 tariff period has been spilled over in the 2019-24 tariff period and remaining ACE has been claimed during the 2019-24 period.
- 16. We have considered the submissions made by the Petitioner. ACE claimed is towards replacement of old equipment of sub-station due to obsolesce of technology

and the same is allowed under Regulation 14(3)(vii) and 14(3)(ix) of the 2014 Tariff Regulations. The total capital cost allowed as on 31.3.2019 is as follows:

(₹ in lakh)

Capital Cost		ACE		De-	capitalisatio	n	Capital
(as on 1.4.2014)	2016-17	2017-18	2018-19	2016-17	2017-18	2018-19	Cost (as on 31.3.2019)
12519.30	124.26	194.84	182.38	3.18	14.73	0.00	13002.87

Debt-Equity Ratio

- 17. The debt-equity ratio has been allowed in accordance with Regulation 19(3) of the 2014 Tariff Regulations. As per Regulation 19(3) of the 2014 Tariff Regulations, the debt-equity ratio allowed by the Commission for determination of transmission tariff for the period ending on 31.3.2014 shall be considered. The debt-equity ratio of 70:30 has been considered for ACE allowed during the 2014-19 tariff period in accordance with Regulation 19(5) of the 2014 Tariff Regulations. The de-capitalisation in the instant case is carried out in the debt-equity ratio as claimed by the Petitioner in Form-10B.
- 18. The details of debt-equity ratio as on 1.4.2014 and 31.3.2019 in respect of the transmission system considered for the purpose of tariff for the 2014-19 tariff period is as follows:

Debt-Equity for Capital Cost as on 1.4.2014

Funding	Capital Cost (as on 1.4.2014) (₹ in lakh) (A)	(in %)
Debt	7202.23	57.53
Equity	5317.07	42.47
Total	12519.30	100.00

Debt-Equity for ACE and De-capitalisation during the 2014-19 period

(₹ in lakh)

Funding	AC (B		De-capita (C	_	AC (D		De-capita (E	lisation ()	AC (F	E)
	2016-17	(in %)	2016-17	(in %)	2017-18	(in %)	2017-18	(in %)	2018-19	(in %)
Debt	86.98	70.00	1.80	56.69	136.39	70.00	8.35	56.69	127.67	70.00
Equity	37.28	30.00	1.38	43.31	58.45	30.00	6.38	43.31	54.71	30.00
Total	124.26	100.00	3.18	100.00	194.84	100.00	14.73	100.00	182.38	100.00

Debt-Equity for Capital Cost as on 31.3.2019

Funding	Capital Cost [as on 31.3.2019 (₹ in lakh)] (G)=(A)+(B)-(C)+(D)-(E)+(F)	(in %)
Debt	7543.11	58.01
Equity	5459.76	41.99
Total	13002.87	100.00

Depreciation

The depreciation has been allowed considering the admitted capital 19. expenditure as on 31.3.2014 and accumulated depreciation up to 31.3.2014. The transmission system has already completed more than 12 years before 1.4.2014. Therefore, the remaining depreciable value as on 31.3.2014 has been spread across the balance useful life in accordance with Regulation 27(5) of the 2014 Tariff Regulations and trued-up depreciation allowed is as follows:

Particulars	2014-15	2015-16	2016-17	2017-18	2018-19
Opening Gross Block	12519.30	12519.30	12519.30	12640.38	12820.49
ACE	0.00	0.00	124.26	194.84	182.38
De-capitalisation	0.00	0.00	3.18	14.73	0.00
Closing Gross Block	12519.30	12519.30	12640.38	12820.49	13002.87
Average Gross Block	12519.30	12519.30	12579.84	12730.44	12911.68
Weighted Average Rate of Depreciation (WAROD) (in %)	2.16	2.16	2.20	2.31	2.47
Balance useful life of the asset (Year)	11	10	9	8	7
Lapsed Life of the asset (Year)	23	24	25	26	27
Depreciable Value	11267.37	11267.37	11321.86	11457.39	11620.51

Remaining Depreciable Value at the beginning of the	2975.93	2705.39	2489.34	2351.14	2233.63
year					
Combined Depreciation	270.54	270.54	276.59	293.89	319.09
during the year					
Cumulative Depreciation at the end of the year	8561.98	8832.52	9106.25	9386.88	9705.97
Remaining Depreciable Value at the end of the year	2705.39	2434.85	2215.60	2070.51	1914.54

20. The details of depreciation allowed vide order dated 11.12.2015 in Petition No. 537/TT/2014, claimed by the Petitioner in the instant petition and trued-up in the instant order are as follows:

(₹ in lakh)

Particulars	2014-15	2015-16	2016-17	2017-18	2018-19
Allowed vide order dated 11.12.2015 in Petition No. 537/TT/2014	273.13	275.99	284.54	305.25	317.94
Claimed by Petitioner in the instant petition	248.00	247.99	253.73	270.26	290.66
Approved after true-up in this order	270.54	270.54	276.59	293.89	319.09

Interest on Loan (IoL)

21. The Petitioner has not claimed any IoL for the 2014-19 tariff period and hence not considered for the purpose of truing up of tariff.

Return on Equity (RoE)

The Petitioner has claimed RoE for the transmission system in terms of 22. Regulations 24 and 25 of the 2014 Tariff Regulations. The Petitioner has submitted that it is liable to pay income tax at Minimum Alternate Tax (MAT) rates and has claimed the following effective tax rates for the 2014-19 tariff period:

Year	Claimed effective tax rate (in %)	Grossed-up RoE (in %) [(Base Rate/(1-t)]
2014-15	21.018	19.624
2015-16	21.382	19.715
2016-17	21.338	19.704
2017-18	21.337	19.704
2018-19	21.549	19.757

23. We have considered the submission of the Petitioner. The Commission in order dated 27.4.2020 in Petition No. 274/TT/2019 has arrived at the effective tax rate for the Petitioner based on the notified MAT rates and the same is given as follows:

Year	Notified MAT rates (in %) (inclusive of surcharge & cess)	Effective tax (in %)
2014-15	20.961	20.961
2015-16	21.342	21.342
2016-17	21.342	21.342
2017-18	21.342	21.342
2018-19	21.549	21.549

24. The MAT rates considered in order dated 27.4.2020 for the purpose of grossing up of rate of RoE for truing up of the tariff of the 2014-19 tariff period in terms of the provisions of the 2014 Tariff Regulations is considered in the instant case which is as follows:

Year	Notified MAT rates (inclusive of surcharge & cess) (in %)	Base rate of RoE (in %)	Grossed-up RoE (Base Rate/1-t) (in %)
2014-15	20.961	15.50	19.610
2015-16	21.342	15.50	19.705
2016-17	21.342	15.50	19.705
2017-18	21.342	15.50	19.705
2018-19	21.549	15.50	19.758

25. The Petitioner has claimed RoE for the 2014-19 period after grossing up RoE of 15.50% with Effective Tax rates (based on MAT rates) each year as per Regulation 25(3) of the 2014 Tariff Regulations. RoE is trued-up on the basis of the MAT rate applicable in the respective years and is approved for the transmission system as follows:

					(×
Particulars	2014-15	2015-16	2016-17	2017-18	2018-19
Opening Equity	5317.07	5317.07	5317.07	5352.97	5405.04
Additions	0.00	0.00	37.28	58.45	54.71
De-capitalisation	0.00	0.00	1.38	6.38	0.00

Closing Equity	5317.07	5317.07	5352.97	5405.04	5459.76
Average Equity	5317.07	5317.07	5335.02	5379.01	5432.40
Return on Equity (Base Rate) (in %)	15.500	15.500	15.500	15.500	15.500
MAT Rate for respective year (in %)	20.961	21.342	21.342	21.342	21.549
Rate of Return on Equity (in %)	19.610	19.705	19.705	19.705	19.758
Return on Equity	1042.68	1047.73	1051.27	1059.93	1073.33

The details of RoE allowed vide order dated 11.12.2015 in Petition No. 26. 537/TT/2014, claimed by the Petitioner in the instant petition and trued-up in the instant order are as follows:

(₹ in lakh)

Particulars	2014-15	2015-16	2016-17	2017-18	2018-19
Allowed vide order dated 11.12.2015 in Petition No. 537/TT/2014	1044.54	1046.41	1051.44	1062.27	1068.07
Claimed by Petitioner in the instant petition	1043.47	1048.26	1051.27	1059.93	1073.33
Approved after true-up in this order	1042.68	1047.73	1051.27	1059.93	1073.33

Operation & Maintenance Expenses (O&M Expenses)

27. The total O&M Expenses claimed by the Petitioner for the transmission system are as follows:

(₹ in lakh)

Particulars	2014-15	2015-16	2016-17	2017-18	2018-19		
165.835 kms D/C Auraiya-Agra Ckt-I&II Transmission Line (Twin Conductor)							
182.176 kms D/C Auraiya-Sikandra Ckt-I&II Transmission Line (Single Conductor)							
181.137 kms S/C							
4 Numbers 400 k\				ıllabgarh-Agra)			
2 Numbers 220 k\	/ Bays (UPPCL	, Sikandra-Aura	iya I & II)				
Total O&M	571.25	590.39	610.09	630.13	651.23		
Expenses							
Claimed							

28. Regulation 29(3) of the 2014 Tariff Regulations specifies the norms for O&M Expenses for the transmission system. The norms specified in respect of the elements covered in the transmission system are as follows:

	Eleme	ent	Norms for 2014-15	Norms for 2015-16	Norms for 2016-17	Norms for 2017-18	Norms for 2018-19
Single	Circuit	Twin/Triple	₹0.404	₹0.418	₹0.432	₹0.446	₹0.461
Conduc	ctor		lakh/ km				



Double Circuit Twin/Triple	₹0.707	₹0.731	₹0.755	₹0.780	₹0.806
Conductor	lakh/ km	lakh/ km	lakh/ km	lakh/ km	lakh/ km
Double Circuit Single	₹0.303	₹0.313	₹0.324	₹0.334	₹0.346
Conductor	lakh/ km	lakh/ km	lakh/ km	lakh/ km	lakh/ km
220 kV sub-station	₹42.21	₹43.61	₹45.06	₹46.55	₹48.10
	lakh/bay	lakh/bay	lakh/ bay	lakh/ bay	lakh/ bay
400 kV sub-station	₹60.30	₹62.30	₹64.37	₹66.51	₹68.71
	lakh/bay	lakh/bay	lakh/ bay	lakh/ bay	lakh/ bay

29. The O&M Expenses are approved for the transmission system as per the norms specified in the 2014 Tariff Regulations and are as follows:

(₹ in lakh)

2014-15	2015-16	2016-17 2017-18 2018		2018-19
571.24	590.38	610.08	630.13	651.24

30. The details of O&M Expenses allowed vide order dated 11.12.2015 in Petition No. 537/TT/2014, claimed by the Petitioner in the instant petition and trued-up in the instant order are as follows:

(₹ in lakh)

Particulars	2014-15	2015-16	2016-17	2017-18	2018-19
Allowed vide order dated 11.12.2015 in Petition No. 537/TT/2014	571.24	590.38	610.08	630.13	651.24
Claimed by Petitioner in the instant petition	571.25	590.39	610.09	630.13	651.23
Approved after true-up in this order	571.24	590.38	610.08	630.13	651.24

Interest on Working Capital

31. IWC has been worked out as per the methodology provided in Regulation 28 of the 2014 Tariff Regulations and the trued-up IWC allowed for the transmission system for the 2014-19 tariff period are as follows:

Particulars	2014-15	2015-16	2016-17	2017-18	2018-19
Working Capital for O&M Expenses (O&M Expenses for 1 month)	47.60	49.20	50.84	52.51	54.27
Working Capital for Maintenance Spares (15% of O&M Expenses)	85.69	88.56	91.51	94.52	97.69
Working Capital for Receivables (Equivalent to 2 months of annual	324.37	328.60	333.70	341.65	351.95



fixed cost)					
Total Working Capital	457.66	466.36	476.05	488.68	503.90
Rate of Interest (in %)	13.50	13.50	13.50	13.50	13.50
Interest on Working Capital	61.78	62.96	64.27	65.97	68.03

32. The details of IWC allowed vide order dated 11.12.2015 in Petition No. 537/TT/2014, claimed by the Petitioner in the instant petition and trued-up in the instant order are as follows:

(₹ in lakh)

Particulars	2014-15	2015-16	2016-17	2017-18	2018-19
Allowed vide order dated 11.12.2015 in Petition No. 537/TT/2014	61.89	63.05	64.45	66.29	67.88
Claimed by Petitioner in the instant petition	61.28	62.45	63.74	65.43	67.37
Approved after true-up in this order	61.78	62.96	64.27	65.97	68.03

Approved Annual Fixed Charges for the 2014-19 Tariff Period

33. The trued-up Annual Fixed Charges (AFC) approved for the transmission system for the 2014-19 tariff period are as follows:

(₹ in lakh)

Particulars	2014-15	2015-16	2016-17	2017-18	2018-19
Depreciation	270.54	270.54	276.59	293.89	319.09
Interest on Loan	0.00	0.00	0.00	0.00	0.00
Return on Equity	1042.68	1047.73	1051.27	1059.93	1073.33
O&M Expenses	571.24	590.38	610.08	630.13	651.24
Interest on Working Capital	61.78	62.96	64.27	65.97	68.03
Total	1946.25	1971.61	2002.21	2049.92	2111.69

34. Accordingly, the Annual Transmission Charges allowed vide order dated 11.12.2015 in Petition No. 537/TT/2014, claimed by the Petitioner in the instant petition and approved after truing up in the instant order are as follows:

Particulars	2014-15	2015-16	2016-17	2017-18	2018-19
Allowed vide order dated 11.12.2015	1950.81	1975.83	2010.51	2063.94	2105.13
in Petition No. 537/TT/2014					



Claimed by Petitioner in the instant petition	1924.00	1949.09	1978.83	2025.75	2082.59
Approved after true-up in this order	1946.25	1971.61	2002.21	2049.92	2111.69

DETERMINATION OF ANNUAL FIXED CHARGES FOR THE 2019-24 TARIFF PERIOD

35. The Petitioner has claimed the following transmission charges for the 2019-24 tariff period:

(₹ in lakh)

Particulars	2019-20	2020-21	2021-22	2022-23	2023-24
Depreciation	303.94	310.19	315.14	315.16	315.13
Interest on Loan	0.00	0.00	0.00	0.00	0.00
Return on Equity	1026.14	1028.36	1029.89	1029.89	1029.89
Interest on Working Capital	40.94	41.89	42.74	43.53	44.26
O&M Expenses	480.48	497.53	514.79	532.95	551.53
Total	1851.50	1877.97	1902.56	1921.53	1940.81

36. The details of IWC claimed by the Petitioner for the 2019-24 tariff period are as follows:

(₹ in lakh)

					(
Particulars	2019-20	2020-21	2021-22	2022-23	2023-24
O&M Expenses	40.04	41.46	42.90	44.41	45.96
Maintenance Spares	72.07	74.63	77.22	79.94	82.73
Receivables	227.64	231.53	234.56	236.90	238.62
Total Working Capital	339.75	347.62	354.68	361.25	367.31
Rate of Interest (in %)	12.05	12.05	12.05	12.05	12.05
Interest on Working Capital	40.94	41.89	42.74	43.53	44.26

Capital Cost

- 37. Regulation 19 of the 2019 Tariff Regulations provides as follows:
 - "19. Capital Cost: (1) The Capital cost of the generating station or the transmission system, as the case may be, as determined by the Commission after prudence check in accordance with these regulations shall form the basis for determination of tariff for existing and new projects.
 - (2) The Capital Cost of a new project shall include the following:
 - (a) The expenditure incurred or projected to be incurred up to the date of commercial operation of the project;
 - (b) Interest during construction and financing charges, on the loans (i) being equal to 70% of the funds deployed, in the event of the actual equity in excess of 30% of the funds deployed, by treating the excess equity as normative loan, or (ii) being equal to the actual amount of loan in the event



- of the actual equity less than 30% of the funds deployed;
- Any gain or loss on account of foreign exchange risk variation pertaining to (c) the loan amount availed during the construction period;
- Interest during construction and incidental expenditure during construction (d) as computed in accordance with these regulations;
- (e) Capitalised initial spares subject to the ceiling rates in accordance with these regulations;
- Expenditure on account of additional capitalization and de-capitalisation (f) determined in accordance with these regulations:
- Adjustment of revenue due to sale of infirm power in excess of fuel cost prior (g)to the date of commercial operation as specified under Regulation 7 of these regulations;
- (h) Adjustment of revenue earned by the transmission licensee by using the assets before the date of commercial operation;
- Capital expenditure on account of ash disposal and utilization including (i) handling and transportation facility:
- (i) Capital expenditure incurred towards railway infrastructure and its augmentation for transportation of coal upto the receiving end of the generating station but does not include the transportation cost and any other appurtenant cost paid to the railway;
- Capital expenditure on account of biomass handling equipment and facilities, (k) for co-firing:
- *(I)* Capital expenditure on account of emission control system necessary to meet the revised emission standards and sewage treatment plant:
- Expenditure on account of fulfilment of any conditions for obtaining environment clearance for the project;
- Expenditure on account of change in law and force majeure events; and (n)
- Capital cost incurred or projected to be incurred by a thermal generating *(*0*)* station, on account of implementation of the norms under Perform, Achieve and Trade (PAT) scheme of Government of India shall be considered by the Commission subject to sharing of benefits accrued under the PAT scheme with the beneficiaries.
- (3)The Capital cost of an existing project shall include the following:
 - Capital cost admitted by the Commission prior to 1.4.2019 duly trued up by (a) excluding liability, if any, as on 1.4.2019;
 - (b) Additional capitalization and de-capitalization for the respective year of tariff as determined in accordance with these regulations;
 - Capital expenditure on account of renovation and modernisation as admitted (c) by this Commission in accordance with these regulations;
 - Capital expenditure on account of ash disposal and utilization including (d) handling and transportation facility;
 - Capital expenditure incurred towards railway infrastructure and its (e) augmentation for transportation of coal upto the receiving end of generating station but does not include the transportation cost and any other appurtenant cost paid to the railway; and
 - Capital cost incurred or projected to be incurred by a thermal generating (f) station, on account of implementation of the norms under Perform, Achieve and Trade (PAT) scheme of Government of India shall be considered by the Commission subject to sharing of benefits accrued under the PAT scheme with the beneficiaries.

- (4) The capital cost in case of existing or new hydro generating station shall also include:
 - (a) cost of approved rehabilitation and resettlement (R&R) plan of the project in conformity with National R&R Policy and R&R package as approved; and
 - (b) cost of the developer's 10% contribution towards Rajiv Gandhi Grameen Vidyutikaran Yojana (RGGVY) and Deendayal Upadhyaya Gram Jyoti Yojana (DDUGJY) project in the affected area.
- (5) The following shall be excluded from the capital cost of the existing and new projects:
 - (a) The assets forming part of the project, but not in use, as declared in the tariff petition;
 - (b) De-capitalised Assets after the date of commercial operation on account of replacement or removal on account of obsolescence or shifting from one project to another project:

Provided that in case replacement of transmission asset is recommended by Regional Power Committee, such asset shall be de-capitalised only after its redeployment;

Provided further that unless shifting of an asset from one project to another is of permanent nature, there shall be no de-capitalization of the concerned assets.

- (c) In case of hydro generating stations, any expenditure incurred or committed to be incurred by a project developer for getting the project site allotted by the State Government by following a transparent process;
- (d) Proportionate cost of land of the existing project which is being used for generating power from generating station based on renewable energy; and
- (e) Any grant received from the Central or State Government or any statutory body or authority for the execution of the project which does not carry any liability of repayment."
- 38. The Petitioner has claimed capital cost of ₹13002.87 lakh as on 31.3.2019 for the transmission system. The same has been worked out by the Commission as on 31.3.2019 and considered as the opening capital cost as on 1.4.2019 for determination of tariff in accordance with Regulation 19 of the 2019 Tariff Regulations.

Additional Capital Expenditure

39. Regulations 24 and 25 of the 2019 Tariff Regulations provide as follows:

"24. Additional Capitalisation within the original scope and upto the cut-off date

- (1) The additional capital expenditure in respect of a new project or an existing project incurred or projected to be incurred, on the following counts within the original scope of work, after the date of commercial operation and up to the cut-off date may be admitted by the Commission, subject to prudence check:
 - (a) Undischarged liabilities recognized to be payable at a future date;
 - (b) Works deferred for execution;



- (c) Procurement of initial capital spares within the original scope of work, in accordance with the provisions of Regulation 23 of these regulations:
- Liabilities to meet award of arbitration or for compliance of the directions (d) or order of any statutory authority or order or decree of any court of law;
- Change in law or compliance of any existing law; and (e)
- (f) Force Majeure events:

Provided that in case of any replacement of the assets, the additional capitalization shall be worked out after adjusting the gross fixed assets and cumulative depreciation of the assets replaced on account of de-capitalization.

(2) The generating company or the transmission licensee, as the case may be shall submit the details of works asset wise/work wise included in the original scope of work along with estimates of expenditure, liabilities recognized to be payable at a future date and the works deferred for execution."

"25. Additional Capitalisation within the original scope and after the cut-off date:

- (1) The ACE incurred or projected to be incurred in respect of an existing project or a new project on the following counts within the original scope of work and after the cutoff date may be admitted by the Commission, subject to prudence check:
 - Liabilities to meet award of arbitration or for compliance of the directions (g)or order of any statutory authority, or order or decree of any court of law:
 - Change in law or compliance of any existing law; (h)
 - (i) Deferred works relating to ash pond or ash handling system in the original scope of work:
 - (j) Liability for works executed prior to the cut-off date;
 - (k) Force Majeure events;
 - Liability for works admitted by the Commission after the cut-off date to the (1)extent of discharge of such liabilities by actual payments; and
 - Raising of ash dyke as a part of ash disposal system.
- In case of replacement of assets deployed under the original scope of the (2) existing project after cut-off date, the additional capitalization may be admitted by the Commission, after making necessary adjustments in the gross fixed assets and the cumulative depreciation, subject to prudence check on the following grounds:
 - The useful life of the assets is not commensurate with the useful life of (a) the project and such assets have been fully depreciated in accordance with the provisions of these regulations:
 - The replacement of the asset or equipment is necessary on account of (b) change in law or Force Majeure conditions;
 - The replacement of such asset or equipment is necessary on account of (c) obsolescence of technology: and
 - The replacement of such asset or equipment has otherwise been allowed (d) by the Commission."
- 40. The Petitioner has claimed ACE of ₹79.55 lakh during the 2019-24 tariff period and of this amount, ₹24.38 lakh is spill over from the 2014-19 tariff period and is towards replacement of old sub-station equipment due to obsolesce of technology already admitted by the Commission vide order dated 11.12.2015 in Petition No.



537/TT/2014. The Petitioner has further submitted that ACE of ₹57.00 lakh during 2020-21 is proposed for some of the equipment/ component in the system which has deteriorated due to ageing and may affect the stability and reliability of the Grid in case of sudden failure and is claimed under Regulation 25(2) of the 2019 Tariff Regulations. The Petitioner has claimed capital cost as on 31.3.2024 as follows:

(₹ in lakh)

Expenditure	Projected ACE		Projected De-capitalisation	Capital Cost
(as on 31.3.2019)	2019-20	2020-21	2020-21	(as on 31.3.2024)
13002.87	24.38	57.00	1.83	13082.42

- 41. The Petitioner was directed to furnish package-wise and vendor-wise details for ACE claimed in the 2019-24 period. In response, the Petitioner has submitted that the award of fresh ACE claimed during 2020-21 is yet to be placed and details of vendor will be submitted at the time of truing-up of the 2019-24 period. Further, ACE claimed during 2019-20 is on account of retention payments of M/s Siemens and Switchgears & Structurals (India) and is spill-over from 2014-19 period already admitted by the Commission vide order dated 11.12.2015 in Petition No. 537/TT/2014 and is claimed under Regulation 25(2) of the 2019 Tariff Regulations.
- 42. The Petitioner has submitted the following justification of equipment proposed to be replaced in 2020-21:

a) Current Transformer (CT) (9 numbers):

i.CTs are of RK/HBB/CG make and have completed more than 30 years of service life. Leakage from multiple points and oil seepage from bottom of tank have been observed. Leakage in the long run may lead to moisture ingress and subsequent failures. CT are hermetically sealed equipment and repair at site is not feasible. Due to ingress of moisture, complete replacement of winding is required at manufacturer works, which will not be techno-economically viable.

- ii.OEM support for RK & HBB make CTs are not available as on date. CG Power (formerly CGL) quoted refurbishment charges for 420 kV CT as Unit Ex-Works Price ₹5,75,000/- against price of ₹4,65,000/- for New CT.
- iii.Replacement works should be taken up in place of refurbishment due to their techno-commercial feasibility.

b) Surge arresters (15 numbers):

- i.All surge arresters have completed 25 years of useful life and increasing Third Harmonic Resistive Current Measurements and deteriorating Insulation resistance trends suggesting deterioration in equipment which is dangerous to keep these LAs in further service since their damage while in service may cause consequential damages to other equipment in vicinity and long forced outages of system.
- ii.OEM recommendations (CGL make LA) has been submitted, wherein it has been recommended to replace such old LAs since specification of 400 kV class surge arrester has been changed to 336 kV from the earlier rating of 390 kV along with change in energy class.
- 43. We have considered the submissions made by the Petitioner. ACE claimed is towards replacement of CTs and surge arresters due to obsolescence of technology. In our view, these items are of critical nature and their failure may affect the stability and reliability of the Grid. The transmission system has not completed its useful life. As such, ACE claimed by the Petitioner is towards the replacement of old equipment due to obsolesce of technology and is allowed under Regulation 25(2) of the 2019 Tariff Regulations subject to true-up on actual basis. Accordingly, the capital cost allowed for the 2019-24 tariff period are as follows:

Capital Cost	Α	CE	De-Capitalisation	Capital Cost
(as on 31.3.2019)	2019-20	2020-21	2020-21	(as on 31.3.2024)
13002.87	24.38	57.00	1.83	13082.42

Debt-Equity Ratio

- 44. Regulation 18 of the 2019 Tariff Regulations provides as follows:
 - **"18. Debt-Equity Ratio**: (1) For new projects, the debt-equity ratio of 70:30 as on date of commercial operation shall be considered. If the equity actually deployed is more than 30% of the capital cost, equity in excess of 30% shall be treated as normative loan:

Provided that:

- i. where equity actually deployed is less than 30% of the capital cost, actual equity shall be considered for determination of tariff:
- ii. the equity invested in foreign currency shall be designated in Indian rupees on the date of each investment:
- iii. any grant obtained for the execution of the project shall not be considered as a part of capital structure for the purpose of debt: equity ratio.

Explanation-The premium, if any, raised by the generating company or the transmission licensee, as the case may be, while issuing share capital and investment of internal resources created out of its free reserve, for the funding of the project, shall be reckoned as paid up capital for the purpose of computing return on equity, only if such premium amount and internal resources are actually utilised for meeting the capital expenditure of the generating station or the transmission system.

- (2) The generating company or the transmission licensee, as the case may be, shall submit the resolution of the Board of the company or approval of the competent authority in other cases regarding infusion of funds from internal resources in support of the utilization made or proposed to be made to meet the capital expenditure of the generating station or the transmission system including communication system, as the case may be.
- (3) In case of the generating station and the transmission system including communication system declared under commercial operation prior to 1.4.2019, debt: equity ratio allowed by the Commission for determination of tariff for the period ending 31.3.2019 shall be considered:

Provided that in case of a generating station or a transmission system including communication system which has completed its useful life as on or after 1.4.2019, if the equity actually deployed as on 1.4.2019 is more than 30% of the capital cost, equity in excess of 30%shall not be taken into account for tariff computation;

Provided further that in case of projects owned by Damodar Valley Corporation, the debt: equity ratio shall be governed as per sub-clause (ii) of clause (2) of Regulation 72 of these regulations.

- (4) In case of the generating station and the transmission system including communication system declared under commercial operation prior to 1.4.2019, but where debt: equity ratio has not been determined by the Commission for determination of tariff for the period ending 31.3.2019, the Commission shall approve the debt: equity ratio in accordance with clause (1) of this Regulation.
- (5) Any expenditure incurred or projected to be incurred on or after 1.4.2019 as may be admitted by the Commission as additional capital expenditure for determination of tariff,



and renovation and modernisation expenditure for life extension shall be serviced in the manner specified in clause (1) of this Regulation."

45. The debt-equity ratio is allowed as per Regulation 18(3) of the 2019 Tariff Regulations. The de-capitalisation of the transmission system is carried out in the debt-equity ratio as per the details submitted by the Petitioner vide Form-10B. The details of debt-equity considered for the purpose of computation of tariff for the 2019-24 tariff period are as follows:

Debt-Equity for Gross Capital Cost as on 1.4.2019

Funding	Capital Cost [as on 1.4.2019 (₹ in lakh)] (A)	(in %)
Debt	7543.11	58.01
Equity	5459.76	41.99
Total	13002.87	100.00

Debt-Equity for ACE and De-capitalisation during the 2019-24 period

Funding	ACE during 2019-20 (₹ in lakh) (B)	(in %)	ACE during 2020-21 (₹ in lakh) (C)	(in %)	De-capitalisation during 2020-21 (₹ in lakh) (D)	(in %)
Debt	17.07	70.00	39.90	70.00	1.04	56.69
Equity	7.31	30.00	17.10	30.00	0.79	43.41
Total	24.38	100.00	57.00	100.00	1.83	100.00

Debt-Equity for Gross Capital Cost as on 31.3.2024

Funding	Capital Cost (as on 31.3.2024) (₹ in lakh) (E)=(A)+(B)+(C)-(D)	(in %)
Debt	7599.04	58.09
Equity	5483.38	41.91
Total	13082.42	100.00

Depreciation

- 46. Regulation 33 of the 2019 Tariff Regulations provides as follows:
 - **"33. Depreciation:** (1) Depreciation shall be computed from the date of commercial operation of a generating station or unit thereof or a transmission system or element thereof including communication system. In case of the tariff of all the units of a generating station or all elements of a transmission system including communication



system for which a single tariff needs to be determined, the depreciation shall be computed from the effective date of commercial operation of the generating station or the transmission system taking into consideration the depreciation of individual units:

Provided that effective date of commercial operation shall be worked out by considering the actual date of commercial operation and installed capacity of all the units of the generating station or capital cost of all elements of the transmission system, for which single tariff needs to be determined.

- (2) The value base for the purpose of depreciation shall be the capital cost of the asset admitted by the Commission. In case of multiple units of a generating station or multiple elements of a transmission system, weighted average life for the generating station of the transmission system shall be applied. Depreciation shall be chargeable from the first year of commercial operation. In case of commercial operation of the asset for part of the year, depreciation shall be charged on pro rata basis.
- (3) The salvage value of the asset shall be considered as 10% and depreciation shall be allowed up to maximum of 90% of the capital cost of the asset:

Provided that the salvage value for IT equipment and software shall be considered as NIL and 100% value of the assets shall be considered depreciable;

Provided further that in case of hydro generating stations, the salvage value shall be as provided in the agreement, if any, signed by the developers with the State Government for development of the generating station:

Provided also that the capital cost of the assets of the hydro generating station for the purpose of computation of depreciated value shall correspond to the percentage of sale of electricity under long-term power purchase agreement at regulated tariff:

Provided also that any depreciation disallowed on account of lower availability of the generating station or unit or transmission system as the case may be, shall not be allowed to be recovered at a later stage during the useful life or the extended life.

- (4)Land other than the land held under lease and the land for reservoir in case of hydro generating station shall not be a depreciable asset and its cost shall be excluded from the capital cost while computing depreciable value of the asset.
- (5) Depreciation shall be calculated annually based on Straight Line Method and at rates specified in **Appendix-I** to these regulations for the assets of the generating station and transmission system:

Provided that the remaining depreciable value as on 31st March of the year closing after a period of 12 years from the effective date of commercial operation of the station shall be spread over the balance useful life of the assets.

- (6) In case of the existing projects, the balance depreciable value as on 1.4.2019 shall be worked out by deducting the cumulative depreciation as admitted by the Commission upto 31.3.2019 from the gross depreciable value of the assets.
- (7) The generating company or the transmission licensee, as the case may be, shall submit the details of proposed capital expenditure five years before the completion of useful life of the project along with justification and proposed life extension. The Commission based on prudence check of such submissions shall approve the



depreciation on capital expenditure.

- (8) In case of de-capitalization of assets in respect of generating station or unit thereof or transmission system or element thereof, the cumulative depreciation shall be adjusted by taking into account the depreciation recovered in tariff by the de-capitalized asset during its useful services."
- 47. The depreciation has been worked out considering the admitted capital expenditure as on 31.3.2019 and accumulated depreciation up to 31.3.2019. The transmission system has already completed more than 12 years before 1.4.2019. Accordingly, depreciation has been calculated based on the remaining depreciable value (up to 90% of existing gross block of assets) to be recovered over the balance useful life. However, depreciation for ACE (new additions) claimed is allowed at normative rate of depreciation as specified in the 2019 Tariff Regulations:

Existing assets in the transmission system

Particulars	2019-20	2020-21	2021-22	2022-23	2023-24
Opening Gross Block	13002.87	13002.87	13001.04	13001.04	13001.04
ACE	0.00	0.00	0.00	0.00	0.00
De-capitalisation	0.00	1.83	0.00	0.00	0.00
Closing Gross Block	13002.87	13001.04	13001.04	13001.04	13001.04
Average Gross Block	13002.87	13001.96	13001.04	13001.04	13001.04
Weighted average rate of Depreciation (WAROD) (in %)	2.56	2.56	2.56	2.56	2.56
Depreciable Value	11702.58	11701.76	11700.94	11700.94	11700.94
Cumulative Depreciation at the beginning of the year	9705.97	10038.74	10370.03	10702.75	11035.48
Depreciation adjustment on account of de-capitalisation	0	1.65	0	0	0
Net Cumulative Depreciation after adjustment for decapitalisation	9705.97	10037.09	10370.03	10702.75	11035.48
Remaining Depreciation Value at the beginning of the year (Year)	1996.61	1664.67	1330.91	998.18	665.46
Balance useful life of the asset (Year)	6	5	4	3	2
Lapsed life (Year)	28	29	30	31	32
Depreciation	332.77	332.93	332.73	332.73	332.73

New Additions in the transmission system

(₹ in lakh)

Particulars	2019-20	2020-21	2021-22	2022-23	2023-24
Opening Gross Block	0.00	24.38	81.38	81.38	81.38
Additional Capitalisation	24.38	57.00	0.00	0.00	0.00
Closing Gross Block	24.38	81.38	81.38	81.38	81.38
Average Gross Block	12.19	52.88	81.38	81.38	81.38
Freehold Land	0.00	0.00	0.00	0.00	0.00
Weighted average rate of Depreciation (WAROD) (in %)	5.28	5.28	5.28	5.28	5.28
Depreciable Value	10.97	47.59	73.24	73.24	73.24
Cumulative Depreciation at the beginning of the year	0.00	0.64	3.44	7.73	12.03
Depreciation	0.64	2.79	4.30	4.30	4.30
Cumulative Depreciation at the end of the year	0.64	3.44	7.73	12.03	16.33
Remaining Depreciation recoverable at the end of the year	10.33	44.16	65.51	61.21	56.92

Interest on Loan

- 48. Regulation 32 of the 2019 Tariff Regulations provides as follows:
 - "**32. Interest on loan capital:** (1) The loans arrived at in the manner indicated in regulation 18 of these regulations shall be considered as gross normative loan for calculation of interest on loan.
 - (2) The normative loan outstanding as on 1.4.2019 shall be worked out by deducting the cumulative repayment as admitted by the Commission up to 31.3.2019 from the gross normative loan.
 - (3) The repayment for each of the year of the tariff period 2019-24 shall be deemed to be equal to the depreciation allowed for the corresponding year/period. In case of de-capitalization of assets, the repayment shall be adjusted by taking into account cumulative repayment on a pro rata basis and the adjustment should not exceed cumulative depreciation recovered upto the date of de-capitalisation of such asset.
 - (4) Notwithstanding any moratorium period availed by the generating company or the transmission licensee, as the case may be, the repayment of loan shall be considered from the first year of commercial operation of the project and shall be equal to the depreciation allowed for the year or part of the year.
 - (5) The rate of interest shall be the weighted average rate of interest calculated on the basis of the actual loan portfolio after providing appropriate accounting adjustment for interest capitalized:

Provided that if there is no actual loan for a particular year but normative loan is still outstanding, the last available weighted average rate of interest shall be considered:

Provided further that if the generating station or the transmission system, as the case may be, does not have actual loan, then the weighted average rate of interest of the generating company or the transmission licensee as a whole shall be considered.

- (6) The interest on loan shall be calculated on the normative average loan of the year by applying the weighted average rate of interest.
- (7) The changes to the terms and conditions of the loans shall be reflected from the date of such re-financing."
- 49. Gross normative loan has already been repaid prior to 1.4.2019 and, therefore, loL has been considered on ACE (new additions). The weighted average rate of loL has been considered on the basis of rate prevailing as on 1.4.2019. The Petitioner has prayed that change in interest rate due to floating rate of interest applicable, if any, during the 2019-24 tariff period may be adjusted. Accordingly, the floating rate of interest, if any, shall be considered at the time of truing up. Therefore, loL has been allowed in accordance with Regulation 32 of the 2019 Tariff Regulations. IoL allowed for the transmission system is as follows:

(₹ in lakh)

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Particulars	2019-20	2020-21	2021-22	2022-23	2023-24
Gross Normative Loan	7543.11	7560.18	7599.04	7599.04	7599.04
Cumulative Repayments up to	7543.11	7543.76	7545.51	7549.81	7554.10
Previous Year					
Net Loan-Opening	0.00	16.42	53.53	49.23	44.94
Additions	17.07	39.90	0.00	0.00	0.00
De-capitalisation	0.00	1.04	0.00	0.00	0.00
Repayment during the year	0.64	2.79	4.30	4.30	4.30
Adjustment of cumulative	0.00	1.04	0.00	0.00	0.00
repayment pertaining to the					
decapitalised asset					
Net Loan-Closing	16.42	53.53	49.23	44.94	40.64
Average Loan	8.21	34.98	51.38	47.09	42.79
Weighted Average Rate of Interest	8.1535	8.1058	8.0474	7.9739	7.8790
on Loan (in %)					
Interest on Loan	0.67*	2.84*	4.13*	3.75*	3.37*

^{*}Computed by multiplying WAROI into Average Loan raised for additions

Return on Equity

- 50. Regulations 30 and 31 of the 2019 Tariff Regulations provide as follows:
 - "30. Return on Equity: (1) Return on equity shall be computed in rupee terms, on the



equity base determined in accordance with Regulation 18 of these regulations.

(2) Return on equity shall be computed at the base rate of 15.50% for thermal generating station, transmission system including communication system and run-of-river hydro generating station, and at the base rate of 16.50% for the storage type hydro generating stations including pumped storage hydro generating stations and run-of-river generating station with pondage:

Provided that return on equity in respect of additional capitalization after cut-off date beyond the original scope shall be computed at the weighted average rate of interest on actual loan portfolio of the generating station or the transmission system

Provided further that:

- i. In case of a new project, the rate of return on equity shall be reduced by 1.00% for such period as may be decided by the Commission, if the generating station or transmission system is found to be declared under commercial operation without commissioning of any of the Restricted Governor Mode Operation (RGMO) or Free Governor Mode Operation (FGMO), data telemetry, communication system up to load dispatch centre or protection system based on the report submitted by the respective RLDC;
 - ii. in case of existing generating station, as and when any of the requirements under (i) above of this Regulation are found lacking based on the report submitted by the concerned RLDC, rate of return on equity shall be reduced by 1.00% for the period for which the deficiency continues;
 - iii. in case of a thermal generating station, with effect from 1.4.2020:
 - a) rate of return on equity shall be reduced by 0.25% in case of failure to achieve the ramp rate of 1% per minute;
 - b) an additional rate of return on equity of 0.25% shall be allowed for every incremental ramp rate of 1% per minute achieved over and above the ramp rate of 1% per minute, subject to ceiling of additional rate of return on equity of 1.00%:

Provided that the detailed guidelines in this regard shall be issued by National Load Dispatch Centre by 30.6.2019."

- "31. Tax on Return on Equity. (1) The base rate of return on equity as allowed by the Commission under Regulation 30 of these regulations shall be grossed up with the effective tax rate of the respective financial year. For this purpose, the effective tax rate shall be considered on the basis of actual tax paid in respect of the financial year in line with the provisions of the relevant Finance Acts by the concerned generating company or the transmission licensee, as the case may be. The actual tax paid on income from other businesses including deferred tax liability (i.e. income from business other than business of generation or transmission, as the case may be) shall be excluded for the calculation of effective tax rate.
- (2) Rate of return on equity shall be rounded off to three decimal places and shall be computed as per the formula given below:

Rate of pre-tax return on equity = Base rate / (1-t)

Where "t" is the effective tax rate in accordance with clause (1) of this Regulation and shall be calculated at the beginning of every financial year based on the estimated profit



and tax to be paid estimated in line with the provisions of the relevant Finance Act applicable for that financial year to the company on pro-rata basis by excluding the income of non-generation or non-transmission business, as the case may be, and the corresponding tax thereon. In case of generating company or transmission licensee paying Minimum Alternate Tax (MAT), "t" shall be considered as MAT rate including surcharge and cess.

Illustration-

(i) In case of a generating company or a transmission licensee paying Minimum Alternate Tax (MAT) @ 21.55% including surcharge and cess:

Rate of return on equity = 15.50/(1-0.2155) = 19.758%

- (ii) In case of a generating company or a transmission licensee paying normal corporate tax including surcharge and cess:
 - (a) Estimated Gross Income from generation or transmission business for FY 2019-20 is Rs 1,000 crore;
 - (b) Estimated Advance Tax for the year on above is Rs 240 crore;
 - (c) Effective Tax Rate for the year 2019-20 = Rs 240 Crore/Rs 1000 Crore
 - (d) Rate of return on equity = 15.50/(1-0.24) = 20.395%.
- The generating company or the transmission licensee, as the case may be, shall true up the grossed up rate of return on equity at the end of every financial year based on actual tax paid together with any additional tax demand including interest thereon, duly adjusted for any refund of tax including interest received from the income tax authorities pertaining to the tariff period 2019-24 on actual gross income of any financial year. However, penalty, if any, arising on account of delay in deposit or short deposit of tax amount shall not be claimed by the generating company or the transmission licensee, as the case may be. Any under-recovery or over-recovery of grossed up rate on return on equity after truing up, shall be recovered or refunded to beneficiaries or the long term customers, as the case may be, on year to year basis."
- 51. The Petitioner has submitted that MAT rate is applicable to the Petitioner's company. Accordingly, MAT rate applicable in 2019-20 has been considered for the purpose of RoE, which shall be trued-up with actual tax rate in accordance with Regulation 31(3) of the 2019 Tariff Regulations. RoE allowed for the transmission system for the 2019-24 tariff period is as follows:

(₹ in lakh)

Particulars	2019-20	2020-21	2021-22	2022-23	2023-24
Opening Equity	5459.76	5467.07	5483.38	5483.38	5483.38
Additions	7.31	17.10	0.00	0.00	0.00
De-capitalisation	0.00	0.79	0.00	0.00	0.00
Closing Equity	5467.07	5483.38	5483.38	5483.38	5483.38



Average Equity	5463.41	5475.22	5483.38	5483.38	5483.38
Return on Equity (Base Rate) (in %)	15.500	15.500	15.500	15.500	15.500
MAT Rate for respective year (in %)	17.472	17.472	17.472	17.472	17.472
Rate of Return on Equity (in %)	18.782	18.782	18.782	18.782	18.782
Return on Equity	1026.14	1028.36	1029.89	1029.89	1029.89

Operation & Maintenance Expenses

52. The O&M Expenses claimed by the Petitioner for the various elements included in the transmission system for the 2019-24 tariff period are as follows:

Particulars	2019-20	2020-21	2021-22	2022-23	2023-24
O&M Expenses					
2 Numbers of 220 kV bays	45.02	46.60	48.24	49.92	51.68
4 Numbers of 400 kV bays	128.60	133.12	137.80	142.64	147.64
181.37 kms Single Circuit Twin Conductor	91.11	94.37	97.63	101.07	104.70
165.835 kms Double Circuit (Twin Conductor)	146.10	151.24	156.55	162.02	167.66
182.176 kms Double Circuit Single Conductor	68.68	71.23	73.60	76.33	78.88
PLCC (2% of ₹48.49 lakh)	0.97	0.97	0.97	0.97	0.97
Total O&M Expenses (₹ in lakh)	480.48	497.53	514.79	532.95	551.53

53. Regulation 35(3)(a) and 33(4) of the 2019 Tariff Regulations provide as follows:

"35. Operation and Maintenance Expenses: (3) Transmission system: (a) The following normative operation and maintenance expenses shall be admissible for the transmission system:

Particulars	2019-20	2020-21	2021-22	2022-23	2023-24	
Norms for sub-station Bays (₹ Lakh per	bay)					
765 kV	45.01	46.60	48.23	49.93	51.68	
400 kV	32.15	33.28	34.45	35.66	36.91	
220 kV	22.51	23.30	24.12	24.96	25.84	
132 kV and below	16.08	16.64	17.23	17.83	18.46	
Norms for Transformers (₹ Lakh per M\	/A)					
765 kV	0.491	0.508	0.526	0.545	0.564	
400 kV	0.358	0.371	0.384	0.398	0.411	
220 kV	0.245	0.254	0.263	0.272	0.282	
132 kV and below	0.245	0.254	0.263	0.272	0.282	
Norms for AC and HVDC lines (₹ Lakh per km)						

Single Circuit (Bundled Conductor with six or more sub-conductors)	0.881	0.912	0.944	0.977	1.011
Single Circuit (Bundled conductor with four sub-conductors)	0.755	0.781	0.809	0.837	0.867
Single Circuit (Twin & Triple Conductor)	0.503	0.521	0.539	0.558	0.578
Single Circuit (Single Conductor)	0.252	0.260	0.270	0.279	0.289
Double Circuit (Bundled conductor with four or more sub-	1.322	1.368	1.416	1.466	1.517
Double Circuit (Twin & Triple Conductor)	0.881	0.912	0.944	0.977	1.011
Double Circuit (Single Conductor)	0.377	0.391	0.404	0.419	0.433
Multi Circuit (Bundled Conductor with four or more sub-conductor)	2.319	2.401	2.485	2.572	2.662
Multi Circuit (Twin & Triple Conductor)	1.544	1.598	1.654	1.713	1.773
Norms for HVDC stations					
HVDC Back-to-Back stations (Rs Lakh per 500 MW) (Except Gazuwaka BTB)	834	864	894	925	958
Gazuwaka HVDC Back-to-Back station (₹ Lakh per 500 MW)	1,666	1,725	1,785	1,848	1,913
500 kV Rihand-Dadri HVDC bipole scheme (Rs Lakh) (1500 MW)	2,252	2,331	2,413	2,498	2,586
±500 kV Talcher- Kolar HVDC bipole scheme (Rs Lakh) (2000 MW)	2,468	2,555	2,645	2,738	2,834
±500 kV Bhiwadi-Balia HVDC bipole scheme (Rs Lakh) (2500 MW)	1,696	1,756	1,817	1,881	1,947
±800 kV, Bishwanath-Agra HVDC bipole scheme (Rs Lakh) (3000 MW)	2,563	2,653	2,746	2,842	2,942

Provided that the O&M expenses for the GIS bays shall be allowed as worked out by multiplying 0.70 of the O&M expenses of the normative O&M expenses for bays;

Provided further that:

- the operation and maintenance expenses for new HVDC bi-pole schemes commissioned after 1.4.2019 for a particular year shall be allowed pro-rata on the basis of normative rate of operation and maintenance expenses of similar HVDC bi-pole scheme for the corresponding year of the tariff period;
- the O&M expenses norms for HVDC bi-pole line shall be considered as ii. Double Circuit quad AC line;
- iii. the O&M expenses of ±500 kV Mundra-Mohindergarh HVDC bipole scheme (2000 MW) shall be allowed as worked out by multiplying 0.80 of the normative O&M expenses for ±500 kV Talchar-Kolar HVDC bi-



- pole scheme (2000 MW);
- iv. the O&M expenses of ±800 kV Champa-Kurukshetra HVDC bi-pole scheme (3000 MW) shall be on the basis of the normative O&M expenses for ±800 kV, Bishwanath-Agra HVDC bi-pole scheme;
- the O&M expenses of ±800 kV, Alipurduar-Agra HVDC bi-pole scheme V. (3000 MW) shall be allowed as worked out by multiplying 0.80 of the normative O&M expenses for ±800 kV, Bishwanath-Agra HVDC bi-pole scheme: and
- νi. the O&M expenses of Static Synchronous Compensator and Static Var Compensator shall be worked at 1.5% of original project cost as on commercial operation which shall be escalated at the rate of 3.51% to work out the O&M expenses during the tariff period. The O&M expenses of Static Synchronous Compensator and Static Var Compensator, if required, may be reviewed after three years.
- The total allowable operation and maintenance expenses for the (b) transmission system shall be calculated by multiplying the number of substation bays, transformer capacity of the transformer (in MVA) and km of line length with the applicable norms for the operation and maintenance expenses per bay, per MVA and per km respectively.
- The Security Expenses and Capital Spares for transmission system shall be allowed separately after prudence check:

Provided that the transmission licensee shall submit the assessment of the security requirement and estimated security expenses, the details of year-wise actual capital spares consumed at the time of truing up with appropriate justification."

- "(4) Communication system: The operation and maintenance expenses for the communication system shall be worked out at 2.0% of the original project cost related to such communication system. The transmission licensee shall submit the actual operation and maintenance expenses for truing up."
- 54. We have considered the submissions of the Petitioner. The Petitioner has claimed O&M Expenses separately for PLCC under Regulation 35(4) of the 2019 Tariff Regulations @2% of its original project cost in the instant petition. The Petitioner has made similar claim in other petitions as well. Though PLCC is a communication system, it has been considered as part of the sub-station in the 2014 Tariff Regulations and the 2019 Tariff Regulations and the norms for sub-station have been specified accordingly. Accordingly, the Commission vide order dated 24.1.2021 in Petition No. 126/TT/2020 has already concluded that no separate O&M Expenses can be allowed for PLCC under Regulation 35(4) of the 2019 Tariff Regulations even

though PLCC is a communication system. Therefore, the Petitioner's claim for separate O&M Expenses for PLCC @2% is not allowed.

55. The O&M Expenses allowed for the transmission system are as follows:

(₹ in lakh)

	2019-20	2020-21	2021-22	2022-23	2023-24
O&M Expenses					
2 Numbers of 220 kV bays					
Norms (₹ lakh/Bay)	22.51	23.3	24.12	24.96	25.84
Total	45.02	46.60	48.24	49.92	51.68
4 Numbers of 400 kV bays					
Norms (₹ lakh/Bay)	32.15	33.28	34.45	35.66	36.91
Total	128.60	133.12	137.80	142.64	147.64
181.37 kms Single Circuit Twin Cond	uctor				
Norms (₹ lakh/km)	0.503	0.521	0.539	0.558	0.578
Total	91.11	94.37	97.63	101.07	104.70
165.835 kms Double Circuit Twin Cor	nductor				
Norms (₹ lakh/km)	0.881	0.912	0.944	0.977	1.011
Total	146.10	151.24	156.55	162.02	167.66
182.176 kms Double Circuit Single Co	onductor				
Norms (₹ lakh/km)	0.377	0.391	0.404	0.419	0.433
Total	68.68	71.23	73.60	76.33	78.88
Total O&M Expenses allowed (₹ in lakh)	479.51	496.56	513.82	531.99	550.56

Interest on Working Capital

56. Regulations 34(1)(c), 34(3), 34(4) and Regulation 3(7) of the 2019 Tariff Regulations specify as follows:

"34. Interest on Working Capital:

(1) ...

(c) For Hydro Generating Station (including Pumped Storage Hydro Generating Station) and Transmission System:

- (i) Receivables equivalent to 45 days of annual fixed cost;
- (ii) Maintenance spares @ 15% of operation and maintenance expenses including security expenses; and
- (iii) Operation and maintenance expenses, including security expenses for one month."
- "(3) Rate of interest on working capital shall be on normative basis and shall be considered as the bank rate as on 1.4.2019 or as on 1st April of the year during the tariff



period 2019-24 in which the generating station or a unit thereof or the transmission system including communication system or element thereof, as the case may be, is declared under commercial operation, whichever is later:

Provided that in case of truing-up, the rate of interest on working capital shall be considered at bank rate as on 1st April of each of the financial year during the tariff period 2019-24."

"(4) Interest on working capital shall be payable on normative basis notwithstanding that the generating company or the transmission licensee has not taken loan for working capital from any outside agency."

"3. Definitions ...

- (7) 'Bank Rate' means the one year marginal cost of lending rate (MCLR) of the State Bank of India issued from time to time plus 350 basis points;"
- 57. The Petitioner has submitted that it has computed IWC for the 2019-24 period considering the SBI Base Rate plus 350 basis points as on 1.4.2019. The Petitioner has considered the rate of IWC as 12.05%. IWC is worked out in accordance with Regulation 34 of the 2019 Tariff Regulations. The Rate of Interest (RoI) considered is 12.05% (SBI 1year MCLR applicable as on 1.4.2019 of 8.55% plus 350 basis points) for 2019-20, RoI for 2020-21 has been considered as 11.25% (SBI 1 year MCLR applicable as on 1.4.2020 of 7.75% plus 350 basis points) and ROI for 2021-22 onwards has been considered as 10.50% (SBI 1 year MCLR applicable as on 1.4.2021 of 7.00% plus 350 basis points). The components of the working capital and interest allowed thereon is as follows:

Particulars	2019-20	2020-21	2021-22	2022-23	2023-24
Working Capital for O&M Expenses	39.96	41.38	42.82	44.33	45.88
(O&M Expenses for 1 month)					
Working Capital for Maintenance	71.93	74.48	77.07	79.80	82.58
Spares (15% of O&M Expenses)					
Working Capital for Receivables	231.28	234.61	237.00	239.28	240.94
(Equivalent to 45 days of annual					
transmission charges)					
Total Working Capital	343.17	350.47	356.89	363.41	369.40
Rate of Interest (in %)	12.05	11.25	10.50	10.50	10.50
Interest on Working Capital	41.35	39.43	37.47	38.16	38.79

Annual Fixed Charges for the 2019-24 Tariff Period

58. The transmission charges allowed for the transmission system for the 2019-24 tariff period are as follows:

(₹ in lakh)

Particulars	2019-20	2020-21	2021-22	2022-23	2023-24
Depreciation	333.41	335.73	337.02	337.02	337.02
Interest on Loan	0.67	2.84	4.13	3.75	3.37
Return on Equity	1026.14	1028.36	1029.89	1029.89	1029.89
Interest on Working Capital	41.35	39.43	37.47	38.16	38.79
O&M Expenses	479.51	496.56	513.82	531.99	550.56
Total	1881.08	1902.91	1922.34	1940.81	1959.63

Filing Fee and the Publication Expenses

59. The Petitioner has sought reimbursement of fee paid by it for filing the petition and publication expenses. The Petitioner shall be entitled for reimbursement of the filing fees and publication expenses in connection with the present petition, directly from the beneficiaries on pro-rata basis in accordance with Regulation 70(1) of the 2019 Tariff Regulations.

Licence Fee & RLDC Fees and Charges

60. The Petitioner shall be entitled for reimbursement of licence fee in accordance with Regulation 70 (4) of the 2019 Tariff Regulations for the 2019-24 tariff period. The Petitioner shall also be entitled for recovery of RLDC fee and charges in accordance with Regulation 70 (3) of the 2019 Tariff Regulations for the 2019-24 tariff period.

Goods and Services Tax

61. The Petitioner has submitted that, if GST is levied at any rate and at any point of time in future on charges of transmission of electricity, the same shall be borne and additionally paid by the Respondent(s) to the Petitioner and the same shall be charged and billed separately by the Petitioner. Further additional taxes, if any, are to be paid by the Petitioner on account of demand from Government/ Statutory authorities, the same may be allowed to be recovered from the beneficiaries.

62. We have considered the submissions of the Petitioner. Since, GST is not levied on transmission service at present, we are of the view that the Petitioner's prayer is premature.

Security Expenses

- 63. The Petitioner has submitted that security expenses for the transmission system are not claimed in the instant petition and it would file a separate petition for claiming the overall security expenses and the consequential IWC.
- 64. We have considered the submissions of the Petitioner. The Petitioner has claimed consolidated security expenses for all the transmission assets owned by it on projected basis for the 2019-24 tariff period on the basis of actual security expenses incurred in 2018-19 in Petition No. 260/MP/2020. The Commission vide order dated 3.8.2021 in Petition No. 260/MP/2020 approved security expenses from 1.4.2019 to 31.3.2024. Therefore, security expenses will be shared in terms of the order dated 3.8.2021 in Petition No. 260/MP/2020. Therefore, the Petitioner's prayer in the instant petition for allowing it to file a separate petition for claiming the overall security expenses and consequential IWC has become infructuous.

Capital Spares

65. The Petitioner has sought reimbursement of capital spares at the end of tariff period. The Petitioner's claim, if any, shall be dealt with in accordance with the provisions of the 2019 Tariff Regulations.

Sharing of Transmission Charges

With effect from 1.7.2011, sharing of transmission charges for inter-State 66. transmission system was governed by the Central Electricity Regulatory Commission (Sharing of Transmission Charges and Losses) Regulations, 2010. With effect from 1.11.2020, sharing of transmission charges is governed by the Central Electricity Regulatory Commission (Sharing of Transmission Charges and Losses) Regulations, 2020 (in short, "the 2020 Sharing Regulations"). Accordingly, the liabilities of the DICs for arrears of transmission charges determined through this order shall be computed DIC-wise in accordance with the provisions of respective Tariff Regulations and shall be recovered from the concerned DICs through Bills under Regulation 15(2) (b) of the 2020 Sharing Regulations. For subsequent period, the billing, collection and disbursement of the transmission charges approved in this order shall be governed by the provisions of the 2020 Sharing Regulations as provided in Regulation 57 of the 2019 Tariff Regulations.

67. To summarise:

Trued-up AFC approved for the transmission system for the 2014-19 tariff period are as follows:

(₹ in lakh)

2014-15	2015-16	2016-17	2017-18	2018-19
1946.25	1971.61	2002.21	2049.92	2111.69

AFC allowed for the transmission system for the 2019-24 tariff period in the instant order are as follows:

2019-20	2020-21	2021-22	2022-23	2023-24
1881.08	1902.91	1922.34	1940.81	1959.63

68. This order disposes of Petition No. 706/TT/2020 in terms of the above discussion and findings.

sd/sd/sd/-(Pravas Kumar Singh) (Arun Goyal) (I. S. Jha) Member Member Member